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**Series on Pollutant Release and Transfer Registers No. 10**

**SCOPING STUDY ON THE INCLUSION OF RELEASES AND TRANSFERS FROM SMALL AND  
MEDIUM-SIZED ENTERPRISES (SMEs) IN PRTRs**

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**OECD Environment, Health and Safety Publications**

**Series on Pollutant Release and Transfer Registers**

**No. 10**

**Scoping Study on the Inclusion of Releases and Transfers  
from Small and Medium-sized Enterprises (SMEs)  
in PRTRs**

**IOMC**

**INTER-ORGANIZATION PROGRAMME FOR THE SOUND MANAGEMENT OF CHEMICALS**

**A cooperative agreement among UNEP, ILO, FAO, WHO, UNIDO, UNITAR and OECD**

**Environment Directorate  
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Paris 2008**

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## FOREWORD

The 37<sup>th</sup> Joint Meeting agreed in November 2004 to include the “Scoping Study on the Inclusion of Releases and Transfers from Small and Medium-sized Enterprises (SMEs) in PRTRs” in the draft Programme of Work on PRTRs for 2005-2008 [ENV/JM/M(2004)2]. The European Commission kindly provided funding for this Scoping Study which was commenced in November 2006 and finalised in December 2007. The Finnish Environment Institute carried out the study.

The primary purpose of this study was to provide a better insight on whether systematic inclusion of SMEs in national PRTRs would improve the current knowledge of industrial pollution as a whole. Although small and medium-sized enterprises (SMEs) may not be a considerable environmental problem if reviewed individually, they can be a significant source of pollution as a whole due to their large number.

The Task Force on PRTRs reviewed the study in November 2007 by a written procedure, agreed to its conclusions and recommendations and agreed to propose to the Joint Meeting that further studies be undertaken to identify the environmental importance of those releases and off-site transfers from SMEs that are not yet included in PRTRs. The Task Force would then evaluate the feasibility of possible inclusion in PRTRs of such releases and transfers, as well as the need for new estimation techniques.

The 42<sup>nd</sup> Joint Meeting reviewed the Scoping Study in February 2008, endorsed the proposed further studies and declassified the Scoping Study.

This document is published on the responsibility of the Joint Meeting of the Chemicals Committee and the Working Party on Chemicals, Pesticides and Biotechnology.

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## **EXECUTIVE SUMMARY**

### **INTRODUCTION**

Traditionally national Pollutant Release and Transfer Registers (PRTRs) have focused on collecting release data from larger industrial installations. In many OECD countries, however, small and medium-sized enterprises (SMEs) and larger enterprises are treated identically in relation to reporting obligations to national PRTRs, due to the fact that national reporting obligations in relation to releases and transfers are determined on basis of the type and quantity of releases, rather than on the basis of the enterprise size.

The study was initiated by the OECD Task Force on PRTRs, financed through a grant from the European Commission and undertaken by the Finnish Environment Institute between November 2006 and September 2007.

### **OBJECTIVES**

The objectives of this study were to provide an overview of OECD member country practices regarding the inclusion of SMEs in national PRTRs and emission inventories, and provide guidance, which would enable OECD to support its member countries in obtaining better information on releases and transfers from SMEs for national PRTRs, if they so wish.

### **RESULTS**

Based on the information collected from the survey for this study, it was found that SMEs having a considerable impact on the environment are generally included in PRTRs as point sources, due to reporting requirements in environmental permits or in the PRTR reporting guidelines. The releases of SMEs, which are not reported by the installations/facilities, are often included in the data from diffuse sources under other reporting systems, but not necessarily included in national PRTRs. However, there are still industrial activities, where releases and transfers from SMEs are not yet included in PRTRs or other emission inventories.

### **CONCLUSIONS AND RECOMMENDATIONS**

Based on the findings in this study, it was concluded that raising awareness on and improving skills of small- and micro-sized enterprises to report their releases and transfers to PRTRs would be more resource demanding both to enterprises and to governments than carrying out this work on behalf of them by governments. By this way also the obtained data would probably be more reliable. The saved resources could be used to improve the estimation of releases and transfers from diffuse sources, rather than using them for extensive quality control activities by the authorities. The share of releases that is not covered by different reporting systems in the countries, should be identified and analysed in relation to environmental impacts, and if appropriate, methodologies be developed to include this data in the diffuse source inventory of PRTRs.

## GLOSSARY OF TERMS

AP-42	Clearinghouse for Inventories and Emission Factors (USEPA)
BTU	British thermal unit
CLRTAP	Convention on Long-Range Transboundary Air Pollution
CO	Carbon monoxide
EC	European Commission
EMEP	Co-operative programme for monitoring and evaluation of the long range transmission of air pollutants in Europe
EPER	European Pollutant Release Register
EU	European Union
HCB	Hexachlorobenzene
HELCOM	Baltic Marine Environment Protection Commission
IEA	International Energy Agency
IPCC	Intergovernmental Panel on Climate Change
NACE	Nomenclature Generale des Activites Economiques dans l'Union Europeenne (General Nomenclature for Economic Activities in the European Union)
NMVOC	Non-methane volatile organic compounds
NPI	National Pollutant Inventory (Australia)
NPRI	National Pollutant Release Inventory (Canada)
OECD	Organization for Economic Co-operation and Development
OSPAR	The Convention for the Protection of the Marine Environment of the North-East Atlantic
PBT	Polybutylene terephthalate
PCDD/F	Polychlorinated dibenzodioxins and dibenzofurans
PI	Pollution Inventory (England and Wales)

PM <sub>10</sub>	Particulate matter, diameter less than 10 mm
PRTR	Pollutant Release and Transfer Register
RAINS	Regional Air Pollution Information and Simulation (RAINS) model ( <a href="http://www.iiasa.ac.at/rains">www.iiasa.ac.at/rains</a> ).
RET	Release Estimation Technique
SME	Small- and medium-sized enterprises
SO <sub>2</sub>	Sulphur dioxide
TRI	Toxics Release Inventory (USA)
UN	United Nations
UNECE	United Nations Economic Council for Europe
UNFCCC	United Nations' Framework Convention on Climate Change
UNEP	United Nations Environment Programme
UNITAR	United Nations Institute for Training and Research
US EPA	United States Environmental Protection Agency
UWWTP	Urban wastewater treatment plant
VOC	Volatile organic compounds

## CHAPTER 1: BACKGROUND AND CONTEXT

### 1.1 Introduction

Traditionally, national Pollutant Release and Transfer Registers (PRTRs) have focused on collecting release data from larger industrial facilities. In many OECD countries, however, small and medium-sized enterprises (SMEs) and larger enterprises are treated identically in relation to reporting obligations to national PRTRs, since the reporting obligations in OECD countries are determined on the basis of the type and quantity of releases, rather than on the basis of the enterprise size.

During the last decades, releases from large industrial facilities have decreased considerably through systematic abatement efforts. Consequently, the relative share of releases from SMEs and diffuse sources has increased. The SMEs may not be a considerable environmental problem if reviewed individually, but due to their large number, they can be a significant source of pollution as a whole. Currently only a part of the SMEs has a reporting obligation to the authorities on their releases and transfers. Generally, those releases from SMEs that are required to be inventoried on the basis of international or regional conventions on air emissions or on wastewaters,<sup>1</sup> are calculated by the authorities as diffuse sources, if the information is not obtained from the SMEs. Therefore, current information on the releases from SMEs may not be as accurate as the comparable release information from large enterprises that are obliged to monitor and report their releases.

The primary purpose of this study is to provide an insight on whether a systematic inclusion of SMEs into national PRTRs would improve the current knowledge of industrial pollution as a whole. The study was initiated by the OECD Task Force on PRTRs, financed through a grant from the European Commission and carried out by the Finnish Environment Institute between November 2006 and September 2007.

### 1.2 Objectives

A scoping study on SMEs was included in the work programme of the OECD Task Force on PRTRs for 2005-2008 with the following objectives:

1. Provide an overview of OECD member country practices regarding the inclusion of SMEs in national PRTRs and emission inventories, and list the used SME;
2. Identify countries that are estimating releases and transfers from SMEs and provide a breakdown of sectors, substances (and waste types), as appropriate, and indicate whether the information is based on point or diffuse source reporting/estimation; collect information on the availability and use of release estimation methods in OECD countries;
3. Provide information on legal obligations of SMEs to report on their releases and transfers, as well as information of initiatives by industry associations to support their member-SMEs;

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<sup>1</sup> Greenhouse gases are reported to the UNFCCC and air pollutants to the UNECE CLRTAP. Wastewater discharges are reported under the regional marine protection conventions, such as HELCOM, OSPAR, or under the European Union Water Framework Directive.

4. Provide guidance which would enable OECD to support its member countries in obtaining better information of releases and transfers from SMEs for national PRTRs, if they so wish; and
5. Assess the resource need for obtaining information of releases and transfers from SMEs, as well as the best reporting mode for SMEs (point/diffuse source).

### **1.3 Methodology Used**

The material for the study was received from a questionnaire sent to all OECD member countries. In addition to responses received from the countries, information was gathered with a literature survey on SMEs contained in PRTRs, as well as from other inventories.

Due to the limited amount (12) of responses received to the first questionnaire, it was resent to member countries in March 2007 with an additional question (4.12 a-d), requesting further details on the applied release estimation techniques. Four (4) responses were received to the additional question.

As the overall response rate was lower than envisaged, the information presented in this report is unfortunately not as complete as it could have been. The detailed response rate for each question is presented in the tables below. The original responses can be made available by the OECD Secretariat upon request.

## **CHAPTER 2: OVERVIEW OF SME DEFINITIONS**

The majority of the OECD countries provide guidance for SMEs. According to the survey responses, existing definitions for SMEs are not related to environmental issues. The definitions are of administrative nature in nine countries (and in the EU) and statistical in three countries out of the twelve responses received. The definition is legally binding in six out of the twelve countries responded. On the other hand, reporting to PRTRs is based on the environmental impact of the activity, rather than the size of an enterprise or any other criteria. This issue is reviewed more closely in Section 4.1.

Practices to define SMEs vary widely between the OECD countries. Definitions for SMEs are statistical or administrative and are based on the number of employees, number of annual working hours, annual turnover, annual balance sheet or production volume and independence of the company. Countries are using one or several of these definitions. The number of employees and annual turnover seem to be the criteria applied in most countries. However, the definitions are different in relation to economic activity sectors. For instance, the physical production and the sales amounts often provide the basis for the agricultural sector, while the number of employees often is the basis for other sectors.

The thresholds for SMEs, even with the similar definition, vary according to the economic activities, making cross-country comparisons difficult. For instance, the ceiling used for the number of employees is generally 250 in Europe and 500 in the USA and Canada. The thresholds may also vary between industrial sectors in one country.

Information of definitions and thresholds received from the survey is presented in Table 1 below for each country responding to the relevant questions (points 1.1 – 1.5). Definitions used in the OECD countries and beyond are presented in Annex 3.

**Table 1. Information of Definitions and Thresholds for Small and Medium-sized Enterprises (SMEs) collected from the Survey**

Country	The definition is based on (threshold in brackets)						Legally binding		References and remarks
	Employee number	Turnover (million euros)	Annual balance sheet (mill. euros)	Annual net income (mill. euros)	Investments, capital, sales, capacity	Taxes on employee salaries, work hrs	Yes	No	
Australia	<20 (Small) 20-200 (Medium)						S	x	The Australian Bureau of Statistics (ABS).
Belgium	< 50 (small) < 250 (medium)	< 10 < 50	<10 <43				A	x	European Commission Recommendation 2003/361/EC of 6 May 2003
Canada	< 500	<50 \$ mill					S	x	National Department of Statistics. In addition: goods producing sectors (< 100 empl.) and the service producing sectors (< 50 empl). A micro enterprise < 5 employers regardless of the sector.
Czech Republic	<50 (small) <250 (medium)	<10 <50	<10 <43				A	x	European Commission Recommendation 2003/361/EC 6 May 2003.
Denmark	<250	~32	~15				A		Danish Account Act Årsregnskabsloven Nr 448 (7.6.2001, revised Nr. 647, 15.6.2006) No difference between statistics on SMEs and other statistics.
Finland	<50 (small) <250 (medium)	<10 <50	<10 <43				S	x	
Hungary	<250		<43	<50 mill. euros			A	x	
Japan	< 50-300				CAPITAL <50 000 000- 300 000 000		A	x	Article 2, SME Enterprise Basic Law ( <a href="http://www.chusho.meti.go.jp/sme_english/outline/08/01.html">http://www.chusho.meti.go.jp/sme_english/outline/08/01.html</a> ). The definition depends on sector; threshold <50 empl./50 000 000 yen for retail trade, <100 empl./50 000 000 yen for service sector, <100 empl./100 000 000 yen for wholesale trade, <300 empl./300 000 000 yen for manufacturing industry and others.

Country	The Definition is based on (threshold in brackets)						Legally binding		
	Employee number	Turnover (million euros)	Annual balance sheet (mill. euros)	Annual net income (mill. euros)	Investments, capital, sales, capacity	Taxes on employee salaries, work hrs	Yes	No	
Norway	<50						A	x	The base line of inclusion of an enterprise to the PRTR is the potential to pollute, not the size.
Spain	<50 (small) <250 (medium)	<10 <50	<10 <43				A	x	European Commission Recommendation 2003/361/EC of 6 May 2003.
Sweden	<50 (small) <250 (medium)	<10 <50	<10 <43				A	x	European Commission Recommendation 2003/361/EC of 6 May 2003.
UK (mill £)	50 (adm) (small) 0-49 (stat) (small) 250(adm) (medium) 50-249 (stat) (medium)	<2.8   <11.2					A	x	Administrative: Section 248 of the Companies Act of 1985. Statistical: Micro firm 0-9 employees, small firm 0-49 employees, medium firm 50-249 employees (Department of Trade and Industry).
US	>10	(non-goods producing SME)			Manufacture/process 25 000 pounds or use of 10 000 pounds per toxic chemical / calendar year	Work hours > 20 000	A	x	Definition for PRTR. Another: US Small Business Administration (SBA) <a href="http://www.sba.gov/size/indexableofsize.html#naics_determine">http://www.sba.gov/size/indexableofsize.html#naics_determine</a> ): manufacturing industry 500 empl., wholesale trade 100 empl., \$ 6 mill for retail and service industry, \$28.5 for general and heavy construction industry, \$ 12 for special trade contractors, \$ 0.76 for agricultural industry.
EU	<50 (small) <250 (medium)	<10 <50	<10 <43				A		European Commission Recommendation 2003/361/EC of 6 May 2003.



## CHAPTER 3: CONTRIBUTION OF SMEs TO POLLUTION AND ENERGY USE<sup>2</sup>

### 3.1 The Number of SMEs

In the OECD countries, 95% of the enterprises are SMEs. The SMEs account for 60 – 70% of the production within the manufacturing industry in OECD countries, as well as for the majority of workplaces in the service sector (OECD, 1996).

In the European Union there are 23 million SMEs that represent 99% of all enterprises in EU-25 (Vettori, 2006). Information on the percentages of SMEs in the EU countries is provided in Table 2 and in the OECD in Table 3.

According to statistical information, 80 – 90% of all industrial establishments<sup>3</sup> are SMEs in the developing countries. For instance, in India about 20 million people are employed by 5 million SMEs, accounting for 80% of the industrial sector employment and 40% of industrial production. The SMEs are thus the second largest employer after agriculture. In China, SMEs account for 60% of gross industries output and for 75% of total employment. In Latin America, the "formal sector" has 1.2 million SMEs with 21 million workers, comprising 65% of all employment (Alikhan, 2005; OECD, 1996).

### 3.2 Contribution of SMEs to Releases, Transfers and Energy Consumption

While enhancing growth of productivity and employment, SMEs contribute to pollution and consumption of energy and resources. The relative share of emissions from SMEs has increased during the past 30 years compared to emissions from large industrial installations, though the overall emissions have reduced from both large facilities and SMEs. The SMEs may not generate large quantities of pollution per individual operating site, but, due to the large number of SMEs, they may have a significant collective environmental impact especially in the urban areas, where they often are located. It is also obvious, that pollution reduction at larger facilities is relatively easy and more cost-efficient than within the SMEs. The emissions from SMEs seem to be increasing, e.g. approximately 80 percent of the smaller polluters in North America have increased the amount of hazardous chemicals and pollutants released to air, water and land by 15% from 1998 to 2000 (Alberta Government, 2006).

SMEs can be found in sectors that do not have significant impact on the environment, but also in sectors where their contribution, regardless of their size, is considerable in relation to both the pollution and resource consumption. No comprehensive pollution or resource consumption statistics exist for SMEs, making it difficult to determine their exact contribution to environmental degradation. However, studies (presented below) carried out at national level indicate that SMEs in certain activity branches may contribute significantly to the consumption of energy and resources, and to releases of hazardous chemicals and other pollutants.

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<sup>2</sup> Information on energy consumption is included as it is a key factor in environmental performance contributing heavily to air emissions, but not reported to PRTRs.

<sup>3</sup> Note: It is possible that one enterprise has many different establishments. In these cases statistics representing small- and medium-sized enterprises may be overestimated. Unfortunately, no information is available to convert the number of establishments into the number of enterprises.

**Table 2. Share of Enterprises in Europe by Size (number of employees) in 1996**  
(Annual Competitiveness Report, 1999)

Country	Share of Enterprises by Size [%] according to Employees				
	Micro <10	Small 1-49	Medium 50-249	Large >250	Total
Austria	86.1	10.8	2.4	0.6	100
Belgium	96.5	2.9	0.5	0.2	100
Denmark	92.4	6.3	1.1	0.2	100
Finland	94.4	4.5	0.9	0.2	100
France	92.9	5.8	1.1	0.2	100
Germany	88.1	10.0	1.5	0.4	100
Greece	97.0	2.6	0.4	0.1	100
Ireland	89.8	8.0	1.6	0.6	100
Italy	94.4	5.1	0.5	0.1	100
Luxembourg	84.2	12.4	3.0	0.4	100
Netherlands	90.5	7.7	1.4	0.4	100
Norway	92.4	6.4	1.0	0.2	100
Portugal	93.8	5.3	0.9	0.1	100
Spain	94.9	4.4	0.6	0.1	100
Sweden	91.0	7.4	1.3	0.3	100
Switzerland	85.2	12.1	2.3	0.4	100
United Kingdom	94.5	4.7	0.7	0.2	100
EU	93.0	5.9	0.9	0.2	100

**Table 3. Share of Enterprises in Manufacturing by Size (number of employees) in 2001**  
(Annual Competitiveness Report, 1999)

Country	Share of Enterprises by Size [%] according to Employees				
	<10	10-49	50-99	100-499	500+
Australia	72.6	21.8	2.8	2.2	0.6
Austria	69.0	23.3	3.3	3.8	0.6
Belgium	79.4	15.5	2.4	2.2	0.6
Czech Republic	89.2	7.6	1.5	1.4	0.3
Denmark	70.7	21.8	3.6	3.3	0.6
Finland	83.4	12.0	2.2	1.9	0.5
France	81.8	13.9	2.0	1.9	0.4
Germany	64.0	26.5	4.3	4.3	0.9
Greece	..	79.4	9.6	9.7	1.3
Hungary	86.0	10.4	1.6	1.6	0.3
Ireland	37.3	42.3	9.5	9.3	1.5
Italy	83.3	14.5	1.3	0.8	0.1
Japan	50.9	39.2	5.4	4.0	0.5
Netherlands	77.0	16.7	3.2	2.6	0.4
New Zealand	81.3	15.3	1.7	1.4	0.3
Norway	61.3	29.4	4.6	4.0	0.7
Poland	89.7	6.5	1.6	1.8	0.3
Portugal	78.9	16.7	2.6	1.6	0.2
Slovak Republic	45.8	34.2	7.5	9.9	2.5
Spain	77.9	18.9	1.8	1.2	0.2
Sweden	85.4	10.8	1.8	1.6	0.4
United Kingdom	71.7	21.0	3.5	3.2	0.6
United States	48.3	33.0		7.1	11.7

The contribution of releases and transfers from SMEs depends on the activity and production process. For instance, the number of SMEs in the graphic arts and printing industry exceeds the number of larger units, and thus the SMEs provide a considerable contribution to the amount of emissions from these sectors. Releases from SMEs in the service sector are generally minor, however, there are exceptions, such as dry cleaning, where the emissions of halogenated hydrocarbons can contribute significantly to the national emissions (UNITAR, 1998).

Studies based on data from Canada and the United States show that the share of SMEs in the manufacturing sector may be up to 25% of total national emissions, and up to 50% of the total national energy consumption. Contribution of SMEs to greenhouse gas emissions in the manufacturing sector was estimated to be 19-26%. An example of the contribution of SMEs to releases from the manufacturing industry is presented in Table 4, and by manufacturing sub-sectors in Table 5. The largest energy consumers among SMEs can be found in the chemicals, non-metallic minerals and food production sectors.

In Canada, estimations carried out in 1996 indicate that establishments<sup>4</sup> with fewer than 499 employees accounted for 53% of the manufacturing sector's purchased energy (Table 6; OECD, 2001; OECD, 2002). Because most Canadian data on employment is measured at the *establishment* level rather than enterprise level, many statistics representing SMEs as small- and medium-sized enterprises are overestimated. Recent research by Environment Canada suggests that the contribution to pollution by SMEs is much smaller than the earlier estimate. This research also shows that there is a very clear distinction between industrial pollution from small- and medium-sized establishments with less than 500 employees and industrial pollution from small- and medium-sized enterprises with less than 500 employees. SME establishments account for over 60% of industrial pollution releases in Canada. However, when establishment data is rolled up to the enterprise<sup>5</sup> level, the industrial pollution from small- and medium-sized enterprises is much smaller, representing 25% of all industrial releases<sup>6</sup>.

Information on the contribution of SMEs to national releases and transfers was asked in this survey (Annex I to the Questionnaire). However, it was not possible for the countries to provide information of the relative share of the total releases from SMEs, as valid search criteria to screen this information are not included in the PRTR or other inventory databases.

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<sup>4</sup> In Canada, one enterprise can have many different establishments, and many establishments with fewer than 500 employees can actually belong to a larger enterprise.

<sup>5</sup> i.e. establishments belonging to the same enterprise are added together for employment size

<sup>6</sup> Canadian Criteria Air Contaminant Releases

**Table 4. Contribution of SMEs from the Manufacturing Industry to Pollution in the US 1997 (OECD, 2001)**

Emissions into Air	Share of Total	Wastewater Releases	Share of Total
Carbon Monoxide (CO)	13%	Biological Oxygen Demand (BOD)	24%
Sulphur Dioxide (SO <sub>2</sub> )	13%	Total Suspended Solids (TSS)	12%
Nitrogen Dioxide (NO <sub>2</sub> )	14%		
Volatile Organic Compounds (VOCs)	18%		
Total Suspended Particulates (TSP)	22%		
Fine Particulates (PM <sub>10</sub> )	19%		
<u>Toxic chemicals, released to:</u>		<u>Bio-accumulative metals, released to:</u>	
Air	19%	Air	19%
Water	15%	Water	17%
Land	15%	Land	18%

**Table 5. Contribution of SMEs (%) to Releases from the Manufacturing Industry in the US 1997 (OECD, 2001)**

Manufacturing sector	Air						Water		Toxic Chemicals to:			Bio-accumulative to:		
	CO	SO2	NO2	VOCs	TSP	PM10	BOD	TSS	Air	Water	Land	Air	Water	Land
Food and kindred products	X	5%	7%	X	8%	6%	29%	X	Y	X	X	Y	X	Y
Tobacco products	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Textile mill products	Y	X	X	X	Y	Y	Y	Y	X	5%	X	Y	Y	Y
Apparel and other textile products	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y
Lumber and wood products	17%	X	7%	12%	16%	X	Y	Y	X	Y	Y	X	Y	Y
Furniture and fixtures	Y	Y	Y	11%	X	Y	Y	Y	X	Y	Y	Y	Y	Y
Paper and allied products	9%	9%	8%	X	X	X	8%	Y	7%	X	X	X	X	Y
Printing and publishing	X	Y	Y	6%	Y	Y	Y	Y	X	Y	Y	Y	Y	Y
Chemicals, allied products	11%	19%	26%	18%	10%	11%	32%	8%	24%	69%	45%	8%	42%	9%
Petroleum, coal products	11%	19%	16%	7%	10%	X	Y	Y	X	Y	X	Y	Y	Y
Rubber and misc. plastics products	Y	Y	Y	8%	Y	Y	9%	Y	15%	Y	X	Y	X	X
Leather and leather products	Y	Y	Y	Y	Y	Y	Y	Y	Y	Y	X	Y	Y	Y
Stone Clay and glass products	X	20%	17%	X	38%	64%	Y	Y	X	Y	X	X	Y	Y
Primary metal industries	30%	12%	5%	X	8%	11%	19%	75%	7%	11%	19%	58%	21%	59%
Fabricated metal products	8%	X	6%	9%	Y	Y	Y	X	11%	6%	13%	16%	23%	17%
Industrial machinery and equipment	X	X	X	5%	Y	Y	Y	Y	X	Y	X	X	Y	X
Electronic and other electric equipment	X	X	X	X	Y	X	Y	Y	8%	Y	5%	X	X	X
Transportation equipment	Y	X	Y	X	X	Y	Y	Y	5%	X	X	X	Y	X
Instruments and related products	Y	Y	Y	Y	Y	Y	Y	Y	X	Y	Y	Y	X	Y
Misc. manufacturing industries	Y	Y	Y	X	Y	Y	Y	8%	X	Y	Y	Y	Y	X

Y represents < 1% and X represents 1-5%

**Table 6. SME Energy Consumption by Sector in Canada 1996 (OECD, 2001)**

<b>Industrial Sector</b>	<b>Total purchased energy % of all SMEs</b>	<b>Total purchased energy Share of SMEs (%) of the sector</b>
Chemical and Chemical Products	27.50%	56.30%
Non-metallic Mineral Products	16.40%	77.20%
Food Industries	11.20%	58.90%
Paper and Allied Products	9.00%	13.00%
Fabricated Metal Products	8.10%	78.50%
Wood	7.10%	62.20%
Primary Metal Industries	3.10%	5.70%
Plastic Products	2.90%	82.70%
Machinery Industries	2.10%	63.10%
Refined Petroleum and Coal Products	1.90%	13.90%
Transportation Equipment	1.60%	12.20%
Printing, Publishing and Allied	1.40%	59.10%
Beverage	1.20%	48.00%
Electrical and Electronic Products	1.20%	34.60%
Furniture and Fixture Industries	1.10%	67.70%
Primary Textiles	1.00%	31.20%
Other Manufacturing	1.00%	49.30%
Textile Products Industries	0.90%	50.80%
Clothing	0.60%	51.50%
Rubber Products	0.50%	25.80%
Leather and Allied	0.20%	61.30%
Tobacco Products	0.10%	21.10%
Total SMEs (5-199)	100.00%	34.60%

According to a study by the European Commission, SMEs could be responsible for up to 70% of all industrial pollution in the EU-15. An example from the Netherlands shows that enterprises having less than 100 employees are estimated to generate 30% of the total CO<sub>2</sub> emissions and 29% of chlorofluorocarbon (CFC) emissions. Another Dutch study estimates that the SMEs' contribution to wastewater discharges constituted 53% of national wastewater discharges in 1995 (OECD 2001; OECD, 2002; DG ENTR, 2004; Vettori, 2006). In the United Kingdom, SMEs have been estimated to be responsible for 60% of commercial waste. In the Netherlands SMEs are responsible for 24% of all waste produced, and for 50% of industrial waste. It is estimated that almost 30% of the total industrial waste in the Flanders region in Belgium is generated in enterprises employing fewer than 10 workers. Another example provided in Table 7 presents waste generation in Flanders divided by the economic sectors. This Table clearly shows that the highest percentages originate from real estate and leasing of buildings (95.3%), pharmacies (92.9%) and from fuel distribution (92.3%) (Thas, 2003; SEPA, 2002).

According to another study, 87% of SMEs in the industrial sector in Belgium state that they do not contribute to soil contamination, 44% that they do not emit any polluting substances into air and 23% claim not to produce any solid waste. In Poland, 87% of SME managers claim that their operations do not have any significant negative impact on the environment. In the UK, 93% of SMEs interviewed think that they do not undertake activities that could cause harm to the environment and 75% do not have any environmental policy (Vettori, 2006).

**Table 7. Production of Waste by Micro Companies (less than 10 employees) in the Flanders Region (Thas, 2003)**

Sector	Waste produced by Micro-sized facilities as % of total industrial waste of the sector	Sector	Waste produced by Micro-sized facilities as % of total industrial waste of the sector
Waste processing industry	28.1	Communal services	31.6
Building sector	40.0	Cleaning companies	47.2
Chemical industry	1.1	Mining construction	0.4
Metal-working industries (jewellery production)	69.4	Metal-working industries (furniture manufacture)	15.5
Sewage water purification	81.3	Overland transport of goods	48.9
Energy sector	0,	Installation works in buildings	72.1
Rubber production and processing	19.5	Wholesale and retail for automotive accessories	58.8
Food sector	6.0	Culture, sports and recreation	41.0
Meat production & processing	13.9	Production of non-ferrous metals	0.0
Production of ferrous metals	0.2	Refineries	0.5
Wholesalers	36.1	Potable water provision	45.4
Hospitality and catering	61.8	Administrative sector	68.6
Lumber industry	14.7	Passenger transport overland	52.4
Metal-working industries (general)	6.6	Banking and insurance institutions	57.6
Retail and repair enterprises	74.6	Shipping	20.9
Garages	51.0	Other companies	75.8
Agriculture	22.3	Telecommunication	40.0
Metal-working industries (prod. of transport facilities)	1.2	Mineral products (cement, concrete, gypsum)	11.6
Paper production	0.9	Mail delivery	6.5
Textile sector	24.6	Physical care	88.5
Supermarkets	4.0	Laboratories	13.6
Providing education services	13.0	Railways	1.1
Storage and transit depots	43.1	Film and multimedia	57.5
Finishing of buildings	48.9	Medical practices	81.1
Rental enterprises	73.8	Tourism	71.9
Real Estate and leasing of buildings	95.3	Laundry and dry cleaning	5.1
Aviation	0.8	Photography and photolaboratories	10.9
Production of mineral articles (ceramic products)	12.2	Production of mineral articles (glass)	3.2
Printing houses	5.2	Pharmacies	92.9
Gasoline stations and fuel sellers	92.3		
Hospitals and rest homes	6.6	TOTAL	29.8

The number of SMEs in developing countries is even larger and their contribution to pollution much bigger than in the OECD countries. According to a UNEP report (2001), SMEs are the major contributor to the total export of goods from the South Asian countries, but they also generate 50% of the total industrial pollution in these countries. For example, the textile industry in some areas pollutes heavily the local environment with dye effluents, which contain both heavy metals and organic pollutants. Concentration of these pollutants in wastewater is often high and, thus, the cumulative local impact may be substantive when several SMEs discharge their effluents to the same water body. Tea production is another example. It is very energy intensive and consumes both thermal and electrical energy, contributing considerably to CO<sub>2</sub> emissions. It is also rather common practice to dump used lubricating oils from motor repair workshops directly onto the soil.



## CHAPTER 4: CURRENT INCLUSION OF SMEs IN PRTRS

### 4.1 Current Inclusion of SMEs in PRTRs

Based on an OECD survey in 2007, 17 OECD countries had an operational PRTR in place: Australia, Canada, Czech Republic, Denmark, France, Hungary, Ireland, Japan, Korea, Mexico, the Netherlands, Norway, Slovak Republic, Sweden, Switzerland, United Kingdom and the United States. In many more countries, within the OECD and beyond, the work towards establishing a national PRTR system is underway. For the time being, thirty-six countries and the European Community have signed the UNECE PRTR Protocol under the Aarhus Convention, and in the next couple of years, for instance, all the 27 European Union Member States will have a full scale PRTR system in place (European PRTR) when implementing the UNECE Protocol.

Thirteen countries (and the EC) responded to the questionnaire (Australia, Belgium, Canada, Czech Republic, Denmark, Finland, Hungary, Japan, Norway, Spain, Sweden, United Kingdom and the United States). According to their responses, all countries having or preparing a PRTR, have already included, or will include, SMEs into their national PRTRs.

The responses from the countries confirmed the fact, that rather than the enterprise size, it is generally the environmental impact of SMEs that launches their reporting obligations. The activity may be required to apply for an environmental permit and to report accordingly, or it may be listed under those activities of the national PRTR programme that have reporting obligation regardless of the size of the activity. In general, many medium-sized facilities exceed the set capacity and release thresholds and are thus required to report to the national PRTR. Some SMEs are thus already included in PRTRs of many countries. However, countries including SMEs in their PRTRs do not have definitive means of identifying the size of the reporting enterprise, as the required information to do so is not normally reported to PRTRs.

In Japan, reporting to the national PRTR is required for enterprises having more than 21 full time employees. In the US, the reporting burden for micro-sized businesses has been reduced<sup>7</sup> by targeting only facilities having 10 or more employees and which exceed certain other thresholds.

A summary of responses received from the survey (points 2.1; 2.2; 2.4; 2.5; 2.6; 2.7; 2.8 and 4.4; 4.5; 4.6; 4.7 in the Questionnaire) is provided in Table 8. The number of responses to each question is given in parentheses.

In the EU, establishment of the European PRTR is underway and SMEs will be partly included in the register as point sources, since some SMEs exceed the capacity and release thresholds of the E-PRTR.

All countries did not respond to all survey questions. The number of replies received for each question is presented below (per total number of replies).

The reporting of SMEs covers releases to air, water and soil for all countries (10/10 replies), and transfers to wastewater treatment plants, as well as off-site transfers of waste for disposal or recovery for 70% (7/10 replies) of the countries that responded to these questions.

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<sup>7</sup> By the law establishing the US Toxics Release Inventory

44% of the countries reported off-site waste transfers as pollutants or chemicals, while 66% reported them as waste (all of the latter were European countries). The pollutant/chemical specific reporting thresholds are the same for both SMEs and large installations in all countries (8/8 replies).

**Table 8. Inclusion of SMEs in PRTRs**

QUESTION		Responses from Countries			Number of Responses
<b>2</b>	<b>GENERAL QUESTIONS ON SMEs AND PRTRs</b>				
2.1	Has your country established a national PRTR?	YES (10)	NO (0)	UNDERWAY (2)	12
2.2	Are SMEs included in your national PRTR	YES (9) Partly (2)	NO (0)	UNDERWAY (1) Partly (1 + EU)	12
2.3	See Table 7				7
2.4	In case the SMEs are not included in the PRTR, does your country have any plans to include them?	YES (3)	NO (0)		3
2.5	Can you give an estimate of resources needed for the PRTR agency for obtaining the information of releases and transfers from the SMEs in your PRTR?	National and regional authorities: 5 man years (1) Annual budget for input and validation of waste data from SMEs, EUR 170 000 (1)	Depends on how the data is received (1)	Not possible to separate the resources between LEs and SMEs (4)	7
2.6	How do you get information on the SMEs that are included in the reporting?	Municipal authorities (0)	Trade register (0)	National statistics (4)	11
		Trade organisations (3)	Inquiries (5)	Reporting by the facility (5)	
2.7	Which reporting mode do you have for the SMEs?	Point source (7)	Diffuse source (0)	Point/diffuse depending on the branch (5)	12
2.8	Other general observations on the inclusion of SMEs in PRTRs	<ul style="list-style-type: none"> <li>• EPER regarded as first step to European PRTR, no SMEs included;</li> <li>• Same release thresholds for reporting of SMEs and Large Enterprises;</li> <li>• In case SMEs are not included in the point source reporting, their emissions are estimated by governments in the inventories</li> </ul>			3
4.4	Does the reporting on SMEs to PRTR cover:	Releases to air, water, soil		(10)	10
		Transfers to wastewater treatment plants		(8)	
		Transfer of waste off-site for treatment		(8)	
4.5	Is the reporting on off-site waste transfers from SMEs to the national PRTR...	... chemical specific?		(4)	9
		... waste specific?		(5)	
4.6	Are there pollutant/chemical specific reporting thresholds for SMEs in the national PRTR?	YES		(5)	9
		NO		(4)	
4.7	Are the pollutant/chemical specific reporting thresholds the same for SMEs as for large installations?	YES		(8)	8
		NO		(0)	

According to the responses received (8 replies), the pollutants/chemicals to be reported from SMEs do not differ from the overall reporting requirements in the PRTRs. The reporting obligation for the enterprises is launched if the threshold for the use of chemicals is exceeded and if the chemicals are persistent, bio-accumulative or toxic. Generally, all releases of the pollutants/chemicals must be reported by any facility that meets the reporting requirements.

#### **4.2 Industrial Sectors included in PRTRs and other Inventories**

In the questionnaire the OECD member countries were asked to provide information on the industrial branches of SMEs that are included in their national PRTRs and those that are currently included in other national inventories.

Based on survey responses, SMEs in the sectors listed in the Questionnaire<sup>8</sup>, are included in both PRTR and other national inventories (air emissions, wastewater and waste) in the majority of countries. However, activities in the service-producing sector are not included in the PRTRs or inventories of all countries.

The summary of responses received to the question on inclusion of SMEs into the national PRTRs and other inventory systems (point 2.3 in the Questionnaire) is presented in Table 9. All countries did not reply to this question. The number of replies to each alternative is given in brackets. However, the numbers presented for release inventories (three last columns) may be misleading as it is obvious that all countries did not provide all information.

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<sup>8</sup> Sectors in the questionnaire: Energy, Production and processing of metals, Mineral industry, Chemical industry, Waste and wastewater management, Paper and wood production and processing, Intensive livestock production and aquaculture, Animal and vegetable products from the food and beverage sector, Service-producing sector (e.g. dry cleaners, car repair shops), Other activities (please, specify).

**Table 9. Inclusion of SMEs in national PRTRs and other national Emission Inventories**

(AUS = Australia, BE=Belgium, CAN = Canada, CZ = Czech Republic, DK = Denmark, ES = Spain, FI = Finland, HUN = Hungary, JP = Japan, NO = Norway, US = the USA)

Sector	PRTR	Air Emission Inventories	Wastewater Inventories	Waste Reporting
Energy sector	(8) AUS BE CAN CZ DK JP NO US*	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK FI ES HUN US	(8) BE CAN CZ DK ES FI HUN US
Production and processing of metals	(8) AUS BE CAN CZ DK JP NO US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK FI ES HUN US	(8) BE CAN CZ DK ES FI HUN US
Mineral industry	(8) AUS BE CAN CZ DK JP NO US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US
Chemical industry	(8) AUS BE CAN CZ DK JP NO US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US
Waste and wastewater management	(8) AUS BE CAN CZ DK JP NO US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US
Paper and wood production and processing	(8) AUS BE CAN CZ DK JP NO US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US
Intensive livestock production and aquaculture	(7) AUS BE CAN CZ DK NO** US*****	(8) BE CAN*** CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US
Animal and vegetable products from the food and beverage sector	(8) AUS BE CAN CZ DK JP NO US*****	(8) BE CAN CZ DK ES FI HUN US	(8) BE CAN CZ DK ES FI HUN US	(7) BE CAN CZ DK FI HUN US
Service-producing sector (e.g. dry cleaners, car repair shops)	(5) AUS BE CAN**** CZ JP	(6) CAN CZ DK ES FI US	YES (5): CAN CZ DK ES FI NO (2): JP US	(7) BE CAN CZ DK ES FI US
Other activities, please, specify:	(5) BE CAN CZ JP US*****	(4) CAN CZ DK US	YES (5): CAN CZ DK ES FI NO (2): JP US	(7) BE CAN CZ DK ES FI US
Railway transport, warehousing, educational sector	(1) JP			
<p>*US: only fossil fuels  ** Norway: including aquaculture  *** Canada: excluding aquaculture  **** Canada: excluding car repair shops  *****US only processing/production plants, not farming operations  *****US food processing/production plants  *****US/Other activities: see p.44 of TRI Reporting Form and Instructions at <a href="http://www.epa.gov/tri/report/TRI_RFI_2006.pdf">http://www.epa.gov/tri/report/TRI_RFI_2006.pdf</a></p>				

### 4.3 Reporting Practices

Whether the SMEs are treated as point or diffuse sources in the national PRTRs and in other emission inventories, depends on the purpose of the inventory. The industrial sectors are included in emission registers and inventories at different levels: in the emission inventories the emission data is summed up at the sectoral level of economic activities, while in the national PRTRs facility level data is required. In those countries that include diffuse sources in their PRTR, SMEs that do not report to the PRTR as a point source, are included anyway in the diffuse source data.

According to the survey responses, SMEs in the energy sector, production and processing of metals, mineral industry, chemical industry, waste and wastewater management, paper and wood production and processing, as well as manufacturing of animal and vegetable products in the food

production sector, were reported as point sources. In case the countries had other sectors<sup>9</sup> than those listed in the questionnaire, these were always reported as point sources.

The only industrial sectors that were reported either as point or diffuse sources, or solely as diffuse sources, were the intensive livestock production and aquaculture, as well as the service sector, which includes, for instance dry cleaners and car repair shops.

Based on the responses to the additional question 4.12c, part of the countries included dry cleaning, car repair shops and pig and poultry farms as diffuse sources in their PRTRs. This was the case also with part of smaller power plants<sup>10</sup> and urban wastewater treatment plants<sup>11</sup> (see Table 14).

The responses received to the question of reporting releases from SMEs as point or diffuse source (point 2.7) are presented in Table 10. All countries did not reply to this question.

**Table 10. Reporting Mechanism for Releases from SMEs by Industrial Sector**

Sector	Point Source	Diffuse Source	Point or Diffuse Source	Number of Responses
Energy sector	7		2	9
Production and processing of metals	7		2	9
Mineral industry	7		2	9
Chemical industry	7		2	9
Waste and wastewater management	7		2	9
Paper and wood production and processing	7		2	9
Intensive livestock production and aquaculture	5	1	3	9
Animal and vegetable products from the food and beverage sector	7		2	9
Service-producing sector (e.g. dry cleaners, car repair shops)	2	2	2	6
Other activities (see footnote 3)	3		1	4

In the EU, the reporting mode for SMEs is point source for all other activities except the service sector, where SMEs are included either as point or diffuse sources.

In the emission inventories on a national level, SMEs may be treated as diffuse sources for practical reasons, such as adjusting the working load of the authority compiling the inventory. When deciding, which industrial activities are treated as point sources, the authorities may decide on the

<sup>9</sup> Canada and the Czech Republic indicated other sectors but did not provide a list of these sectors. The Japanese list for other activities deviates from the default list given in the questionnaire and is therefore presented here (all reported as point sources): metal mining, crude petroleum and natural gas production, manufacturing, production, transmission and distribution of electricity, manufacture of gas, heat supply, sewerage, railway transport, warehousing, wholesale trade of petroleum, wholesale trade of iron scrap, wholesale trade of motor vehicles, fuel stores, laundries, photographic studios, automobile maintenance services, machine repair shops, commodity inspection services, surveyor certification, waste disposal business, advanced educational organizations, research institutes for natural sciences.

<sup>10</sup> E.g. in Canada with fuel use of < 10 000 BTU/hour capacity or if emissions do not meet the threshold of the NPRI. In Australia power plants < 50 MW are reported both as point and diffuse sources (threshold was not given in Australia's reply).

<sup>11</sup> E.g. in Canada the threshold for UWWTPs to report as point sources is >10 000 m<sup>3</sup>/day.

maximum number of point sources, from which emissions can be received and treated individually. The rest of the emission sources will then be treated as diffuse sources.

As earlier stated, the reporting threshold is not decided according to the size of the enterprise but according to the potential environmental impact of the activity in question. The activity may also be listed under those having a reporting obligation regardless of whether the firm is an SME or a larger enterprise. For example, in the European Pollutant Emission Register (EPER) and in the European PRTR, no capacity threshold exists for chemical industry. Generally, countries that have incorporated releases and transfers from SMEs in their PRTRs, do not have definitive means of distinguishing the size of the reporting enterprises.

For instance in the European Union, releases from SMEs are partly covered by the European PRTR and partly by national PRTRs, since some medium-sized facilities exceed the capacity and release thresholds of the European PRTR. In many countries typical SME activities in the service-producing sector, such as dry cleaners and car repair shops, are not included in all countries' PRTRs.

In the US, sources releasing air emissions less than 10 tons of VOCs, or 100 tons of NO<sub>x</sub>, CO, SO<sub>2</sub>, or PM<sub>10</sub> per year, need to be inventoried as diffuse sources according to a US EPA recommendation (UNITAR, 1998).

#### **4.4 Data Collection from SMEs**

##### **4.4.1 Obtaining Data from SMEs**

Release and transfer data from SMEs are currently collected in diverse ways in OECD countries. The SMEs may have a reporting obligation based on the environmental permit or a PRTR regulation. There may be direct inquiries to SMEs or information may also be received from trade organizations, or calculated by the government based on data from national statistics. Thus, the release and transfer data on SMEs can be either point source or diffuse source data.

Several countries reported that often multiple methods are used simultaneously to collect release data from SMEs. Based on the survey responses (point 2.6, see Table 8), information from SMEs is in most cases retrieved from facility reports or surveys. Surveys were also often used, together with national statistics and data from trade organisations, when the SMEs were included in PRTRs as diffuse sources.

If the release data is delivered by the SMEs themselves, they send their reports to the PRTR agency (4/11 replies), the supervising authority (5/11 replies), the Ministry of the Environment (1/11 replies) or, to the national commerce and companies' agency (1/11 replies).

Member countries were asked of the share of releases reported as point sources of all emissions from SMEs. However, the countries do not have means to identify this data in their databases. Two countries provided estimates of the approximate share of releases reported as point sources of all emissions from SMEs (Question 4.8). As it is likely that the interpretation of the question was different in these countries, the results are not presented.

Based on survey responses, member countries use the same lists of chemicals and chemical specific thresholds for both the SMEs and large industrial facilities (Questions 4.9 and 4.10) (see EC, 2006, NPRI, NPI, PI, TRI).

If the release data are estimated by authorities on behalf of SMEs, the data are generally calculated based on statistical data and emission factors (Question 4.3 replied by 6/12 countries).

Information on supporting material and tools provided by the countries is presented in Section 4.6 and release estimation methods applied for SMEs in Section 4.7. Applicability of national release estimation techniques in other countries has been discussed in OECD report Framework for Selecting and Applying PRTR Release Estimation Techniques (OECD, 2005).

#### **4.4.2 Reporting Obligations of SMEs**

According to the survey responses, legal obligations to report releases and/or transfers to a national PRTR system exist in nine countries (Question 4.1, Table 11). Reporting obligations are mainly based on three criteria:

1. Activity is listed under those that need to report to a national PRTR, and the level of the capacity of the activity exceeds a given threshold;
2. Consumption rate of chemicals of the SME exceeds the given threshold; and
3. Reporting of releases to environmental authorities is legally binding, if the activity needs a permit from the environmental authority (the need for a permit depends on the potential environmental impact of the activity, not on the size of the enterprise).

In the two first cases, requirements may vary among sectors and substances, as well as the threshold for different chemicals.

**Table 11. Mandatory Reporting Obligations of SMEs**

3.1 –3.2 Are there any legal obligations in your country for an SME to report releases and/or transfers to the national PRTR system? Specification of the legal background (11)			
4.1 Is the reporting on SMEs to the national PRTR mandatory/voluntary? (for 8 countries mandatory out of 11 replies)			
Country	Mandatory		Specification of the Legal Background
	YES	NO	
Australia	x		Exceeding the established threshold in national legislation called a National Environmental Protection Measure. Every year Australian industrial facilities that use certain amounts of the 93 NPI substances must estimate and report their emissions and transfers of substances in waste directly to their state or territory environment agency. The substances that must be reported and the different categories and thresholds are listed in a NPI Guide, and can be viewed and downloaded at <a href="http://www.npi.gov.au/about/list_of_subst.html">http://www.npi.gov.au/about/list_of_subst.html</a> .
Belgium	(x)		<ul style="list-style-type: none"> <li>• In the Belgium Flanders region the Flemish environmental legislation requires emissions to be reported if they exceed specified thresholds. According to the Flemish Waste Decree, all facilities that produce waste have to keep a waste register and have to report to the authorities annual quantities and other relevant data of waste produced.</li> <li>• In the Belgium Walloon and Brussels regions: E-PRTR Regulation and EPER Decision.</li> <li>• EU Waste Statistics Regulation.</li> </ul>
Canada	x		SMEs, like other facilities, must report to Canada's PRTR if they meet the reporting requirements and thresholds of the NPRI (National Pollutant Release Inventory). These requirements vary for different sectors and substances. For the official reporting requirements: Canada Gazette Notice for 2006 NPRI reporting
Czech Rep.	x		The Act on Integrated Prevention, No. 76/2002 Coll. , Government Regulation No. 368/2003 Coll on the Integrated Pollution Register; Decree No. 527/2004 Coll,. Form and way of keeping records of documents essential for IPR reporting New act on Integrated Pollution Register (EPRTR).
Denmark	x		The Green Account Act.
Hungary		x	
Japan	x		There are no legal differences between large enterprises and SMEs under the Japanese PRTR. It is, however, not required for small enterprises, which have 20 employees or less, to notify reports under the Japanese PRTR in consideration of their burden.
Norway	x		There is no legal binding obligation for SMEs to report given no legally binding definition of an SME in Norway. Legally binding, however, is the reporting of releases to the environmental authorities if the activity needs a permit from the environmental authorities.
Spain	x		The legal background for including one enterprise in the PRTR comes from Regulation (EC) 166/2006: Its Annex I compiles all industrial activities (and its corresponding capacity thresholds) with legal obligations to report. These obligations refer to SME (the definition of SME is the one gathered in the Recommendation 2003/61/CE of the European Commission) whenever they develop an Annex I industrial activity.
Sweden		x	
United Kingdom (England & Wales)	x		If an operator carries out any activity listed in Schedule 1 of the Pollution Prevention and Control (England and Wales) Regulations 2000 (as amended) it will operate under a PPC permit and be required to provide information to the Pollution Inventory (England and Wales) [under regulation 28].
United States	x		Law establishing the US Toxics Release Inventory. The facility must report if it operates within any given industry sector, employs 10 or more full-time-equivalent employees and manufactures or processes more than 25 000 pounds or otherwise uses more than 10 000 pounds of any listed chemical during the calendar year (except for PBT chemicals where the thresholds are 0.1 gram for PCDD/F and 10 or 100 pounds for other PBT chemicals).
EU		x	



#### 4.5 Resource Need for Reporting

According to the received survey responses<sup>12</sup>, it is not easy to separate the resource needs for obtaining information on releases and transfers between large and small enterprises, as the size is not a factor that determines the obligation to report. Two countries provided estimates of the resources and replied that i) the PRTR Agency needs 5 full-time persons per year for obtaining the information of releases and transfers from SMEs for the national PRTR; and ii) the costs for input and validation of waste data from SMEs that are not PRTR protocol companies requires annual resources of approximately EUR 170 000 (Question 2.5).

Concerning the micro- and small-sized enterprises, the reporting to a PRTR does not increase considerably the need of resources in case they are already reporting under another obligation, for instance under the environmental permit. Small- and medium-sized enterprises may also have an environmental management system that requires regular reporting. In both cases, the company has already established procedures to follow up the levels of releases and transfers, as well as consumption of energy and resources. Reporting to a PRTR may thus only increase the number of parameters to be monitored. However, there is need for expert help to identify such releases that do not belong to the regular monitoring programme, as well as for tools to estimate the relevant releases.

Collectively, there is a large number of SMEs that do not report to national PRTRs because they do not meet the national reporting thresholds. In many cases, SMEs have limited capacity to report and their awareness of their releases and transfers may not be at an adequate level (OECD, 2001; Vettori, 2006). A reporting obligation may therefore provide a burden for SMEs, likely resulting in provision of lower quality information than that which can be provided through the application of diffuse source estimation method by governments. Therefore, for example the US does not require micro-sized businesses to report, but focuses on facilities with 10 or more employees, or those which meet some other thresholds.

However, the costs and benefits of requiring reporting from those SMEs that are not currently submitting data should be carefully evaluated and weighed against the costs and benefits of a system where governments estimate the releases. Better estimation of releases and transfers and management of related documentation by the micro- and small-sized enterprises, is considered a long-term challenge.

In the current situation, it can be assumed that much of the data that would be reported by the numerous small SMEs might be of relatively low quality. This would lead to a situation where increased resources would be required for quality control activities by governments for the large number of records. It may, therefore, be more profitable to spend these resources for refining the diffuse source estimation techniques, than for controlling data quality (OECD, 2003).

According to the survey responses, the number of industrial facilities reporting to a PRTR system may be doubled when the European PRTR will be implemented, as the reporting obligation will concern new industrial activities under which the number of SMEs is large. The costs of including new facilities and sources in PRTRs may be controlled by using the existing data and reporting channels to serve the PRTR programme. For example, mandatory reporting under the environmental permits, as well as data calculated for diffuse sources and reported to international conventions (such as UNFCCC, UNECE CLRTAP, EU Water Framework Directive), can be used for reporting to PRTRs.

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<sup>12</sup> Six replies were received to this question (Question 2.5).

Information on costs related to establishing a national PRTR is available from relevant publications by the OECD, such as “Pollutant Release and Transfer Registers (PRTRs): A Tool for Environmental Policy and Sustainable Development - Guidance Manual for Governments”<sup>13</sup>.

#### 4.6 Supporting Material and Tools

The questionnaire collected information on possible technical and other support provided for the reporting of releases from SMEs. A compilation of the responses received to questions 5.1 – 5.5 is provided in Table 12. According to the responses, general guidance for reporting was provided in all countries that replied to the question. In all countries, the information is available on a website and half of the countries provide guidance also in written form.

##### *Technical support to the SMEs for reporting to the PRTR*

All countries provide general guidance on the estimation of releases.

Sector specific guidance exists at least in Australia, Canada, Spain, the UK and the US.

The Australian PRTR, NPI<sup>14</sup>, has developed 79 industry sector handbooks, which provide explanation and best available emission estimation techniques for the different industry processes; all the 90 NPI chemical compounds, as well as their characteristics and properties, are presented in these handbooks.

In Canada, the "NPRI Toolbox"<sup>15</sup> provides information about various methods of estimating releases, as well as on references, guidance documents and case studies. Also examples, questions and answers related to release estimation, as well as software and spreadsheets for estimating emissions for various processes, are available.

In Japan general and sector specific guidance on estimation of releases is provided<sup>16</sup>.

In Spain<sup>17</sup> there are specific guides for pulp and paper, glass and fused metal coating sectors, as well as information on release estimation techniques and measurement methods for a wide variety of substances.

In UK, general guidance as well as industry sector specific guidebooks, are available on the Internet<sup>18</sup>. In addition, sector specific tools to estimate releases and transfers have been developed in collaboration with industry representatives. These include tools to estimate releases to water from sewage treatment works and leachate from landfills.

The US provides reporting software to assist facilities in their reports and guidance documents for facilities to report to the TRI<sup>19</sup>; also general guidance, industry and chemical specific guidebooks, as well as a questions and answers website are available.

<sup>13</sup> <http://www.chem.unep.ch/prtr/download/pgd9632e.pdf>

<sup>14</sup> <http://www.npi.gov.au/>

<sup>15</sup> [http://www.ec.gc.ca/pdb/npri/documents/2004ToolBox/toolBox\\_e.cfm](http://www.ec.gc.ca/pdb/npri/documents/2004ToolBox/toolBox_e.cfm)

<sup>16</sup> <http://www.env.go.jp/en/chemi/prtr/manual/index.html>

<sup>17</sup> <http://www.eper-es.es>

<sup>18</sup> <http://www.environment-agency.gov.uk/business/444255/446867/255244/>

<sup>19</sup> <http://www.epa.gov/tri/report/index.htm#forms>

***Personal assistance***

Personal assistance is provided generally via telephone service or by email. Local technical assistance is available in Australia, Canada, Spain in the US and in the UK. A FAQ database (frequently asked questions) is provided by the Czech Republic and by the US. Plant visits are carried out in Australia. The Czech Republic provides an email helpdesk and articles in expert magazines. Telephone support and public FAQ services are applied to SMEs in Belgium and Japan.

***Workshops***

Workshops are organised in Australia, Belgium, Canada, the Czech Republic, Japan, Spain and in the US annually or several times a year; these workshops may be organized in various locations across the country and they are open to all enterprises regardless of their size.

Environment Canada provides full-day and half-day NPRI workshops each year to explain the reporting requirements for the upcoming NPRI reporting year.

***Other tools***

Canada indicated that they have extensive collaboration with industry associations in developing sector-specific guidance on reporting protocols.

***Networking***

Networking with larger companies, trade associations, professional organisations, utilities and municipalities, could offer important information to SMEs. These networks have been found useful in building environmental awareness among the SMEs, helping with environmental management training, and providing advice on technical and financial matters (OECD, 2001). According to the survey responses, networking also takes place with regard to PRTR reporting.

Trade or industrial organisations or associations provide support for their SME members for reporting to the PRTR in Australia, Belgium, the Czech Republic, Japan and in the US. In Australia the industry associations provide centralized reporting on behalf of the reporter, particularly in relation to intensive agriculture; in two replying countries out of six, no support was provided by trade associations.

Australia, the Czech Republic, Denmark, Norway and the US reported that there is co-operation between the enterprises inside the industrial branches. In the US, facilities within a particular sector work together on their reporting and, for instance, in automobile manufacturing there is collaboration between facilities even across the parent company lines.

Other kind of networking was reported by Australia, where there are seminars and workshops and by the Czech Republic, where a special website is established for communication between the industrial companies.

***Subsidies***

SMEs are provided with subsidies in many countries for improving the environmental performance. However, according to the survey responses, it can be concluded that OECD countries do not generally provide subsidies or other kind of financial support to the SMEs for

their reporting purposes. Only Spain has the possibility to subsidize projects towards the development<sup>20</sup> of monitoring techniques for industrial facilities with the aim of unifying measurement criteria and improving the quality of the PRTR. The need to subsidize these projects, however, is evaluated on the basis of the contents and environmental benefits of the projects, not on the basis of the enterprise size.

**Table 12. Supporting Material and Tools for Estimating Releases and Transfers**

5.1 Does your government provide technical support to the SMEs for reporting to the PRTR?			Number of Responses
Guidance manuals/ industry handbooks	General guidance on reporting	8/9	9
	General guidance on estimation of releases	5/9	
	Sector specific guidance on RETs	4/9	
	Other: reporting software	2/9	
The information is available	On a website	10/	10
	As published material	6/1	
	On request	6/1	
Does your government provide any personal assistance to the SMEs for their reporting?	Local technical assistance centres	4/8	8
	Plant visits	3/8	
	Telephone service	8/8	
	Email helpdesk	1/8	
Does your government organize demonstration programmes, seminars or workshops	Annual workshops for all enterprises	7/7	7
	FAQ database/service	2/7	
	Collaboration with industry associations to develop sector guidance and reporting protocols	1/7	
	Articles in expert magazines	1/7	
5.2 Does your government provide subsidies or other kind of financial support to the SMEs for reporting?			
<ul style="list-style-type: none"> <li>• No (3/4)</li> <li>• Support to projects to develop monitoring techniques in industrial facilities (1/4)</li> </ul>			4
5.3 Do the trade or industrial organizations/associations provide support to their SME members for reporting to the PRTR?			
<ul style="list-style-type: none"> <li>• Centralized reporting on behalf of the reporter, particularly in relation to intensive agriculture (1/8)</li> <li>• Assistance to their members for reporting to the PRTR (5/8)</li> <li>• None (2/8)</li> </ul>			8
5.4 Is there co-operation between the enterprises inside the industrial branches?			
<ul style="list-style-type: none"> <li>• Yes (6/8)</li> <li>• Coordination groups between the Ministry and the competent authorities as well as between the Ministry and industrial associations (1/8)</li> <li>• Unknown (1/8)</li> </ul>			8
5.5 Is there other kind of networking?			
<ul style="list-style-type: none"> <li>• Seminars and workshops etc. (7/7)</li> <li>• Special website for industrial companies (1/7)</li> <li>• No information (2/7)</li> </ul>			7

<sup>20</sup> In Spain the basis for subsidies is the National Plan for Scientific Research, Development and Technological Innovation 2004-2007. Subsidies can be provided if projects meet the criteria set in the official announcement and pass the evaluation process.

#### 4.7 Release Estimation Techniques for SMEs

The release estimation techniques (RETs)<sup>21</sup> used by a facility are generally chosen based on the nature of the industrial activity and releases, the degree of confidence required in the data and anticipated uses of the data.

In case the SME has an environmental permit, the release estimation technique may be determined in the permit or in the attached monitoring programme. In these cases use of standard methods is generally required. There may also be general and technical guidance and regulations on reporting and estimation of releases, which do not distinguish between SMEs and larger enterprises.

According to the responses (Table 13), for those SMEs having an environmental permit, the release estimation technique is mainly determined in the permitting and supervising process or in national regulations (6/6 replies).

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<sup>21</sup> The most commonly used release estimation techniques are direct monitoring, mass balance, chemical-specific emission factors, engineering calculations, as well as engineering judgement, techniques based on physical-chemical properties, combination of techniques (engineering judgement and direct monitoring), and the application of other techniques, such as default emission factors.

**Table 13. Release Estimation Technique determined in the Permit or in the attached Monitoring Programme**

5.6 In case the SME has an environmental permit the release estimation technique may be determined in the permit or in the attached monitoring programme		Number of Responses
Belgium	Flanders: The release estimation techniques are determined for all sectors.	6
Canada	The release estimation technique is determined in the provincial permits (incl. Service-producing sector). For production & processing of metals and paper& wood production & processing the release estimation techniques are determined in addition to the permit, also in the federal regulations, which prescribe the use of specific measurement protocols or other estimation techniques.	
Denmark	The release estimation technique is determined in the permit/monitoring programme for all sectors except the service-producing sector	
Spain	Monitoring depends on the sector and on the Competent Authority, although most usual is that large plants use continuous monitoring and smaller ones punctual samples.	
UK (England and Wales)	The general and technical Pollution Inventory guidance contains information for all operators, including SMEs and larger installations on techniques to use for the determination of emissions.	
US	The facilities collect information on their emissions because of other environmental laws and already have the necessary information to report to TRI.	
5.7 Additional observations on material and tools		
Norway	The environmental authorities require the facilities to use national standards to estimate/measure releases (very often based on international standards)	1

In those cases where the SMEs do not report as point sources to the PRTR, governments have used several approaches to estimate releases and transfers on behalf of SMEs:

- Data from SMEs, which report releases as point sources, can be used for other similar SMEs operating in the same sector; also emission factors for similar processes can be developed with the help of the reported data and activity data; these methods, however, require that the comparability of the process has been verified.
- Release data can be obtained from industrial associations that carry out estimation of releases for their member companies. However, industrial associations should also document and publish the release estimation methods used for the calculations. The releases of non-member companies can be estimated by governments.
- Surveys may be used to obtain information from companies on either the releases or activity data, with the help of which the releases can be estimated; the survey could also include instructions (for example a calculation sheet with pre-filled formulas) for the operator to perform calculation of releases by himself, if he so wishes.
- Information of the existing companies per industrial activity, can be obtained from several national registries.
- Governments can use data from companies' environmental reports, which are published on Internet.

- Data on production and use of chemicals is usually available in several national statistics; this data can be used to estimate releases from SMEs by sorting out the production volumes of SMEs from the production volume of those companies that report as point sources; emission factors for the calculation are available in the literature.<sup>22</sup> National emission factors can be developed, for instance, on the basis of release data within activity concerned, or based on information from national studies.

To get a comprehensive picture of the situation in estimating releases and transfers from SMEs, countries were asked to provide information on the estimation of releases for the following sectors: dry cleaners, car repair shops, power plants < 50 MW, pig (< 2 000 animals) and poultry (< 40 000 animals) farms and urban wastewater treatment plants (< 100 000 P.E.<sup>23</sup>). Compilation of the responses received (Questions 4.12a – 4.12c) from seven countries (Australia, Belgium, Canada, Finland, Japan, Spain and Sweden) is presented in Table 14 below.

The following can be provided as a summary of the responses from countries on the inclusion of releases and transfers from specific activities in national PRTRs:

- Releases from dry cleaning were included in the PRTR in Australia, Belgium (Flanders Region), Canada, Japan, and in the other reporting systems in Australia, Belgium (Flanders, Walloon and Brussels regions), Canada, Finland and Sweden. According to the replies, part of the emissions are reported by SMEs as point sources, part calculated as diffuse sources.
- Releases from car repair shops were included in PRTRs in Japan and in the Belgium (Flanders Region both as a point and diffuse source), and in the other reporting systems in Belgium.
- (Walloon and Brussels regions), Canada, Finland and Sweden.
- Releases from power plants < 50 MW were included in PRTR in Australia, Japan and Canada, and in the other reporting systems in Belgium, Canada, Finland, Japan, Spain and Sweden; the source was reported both as a point and diffuse source.
- Releases from pig and poultry farms were included in PRTRs in Australia and in the Flanders Region both as a point and diffuse source, and in the other reporting systems in Canada, Finland and Sweden.
- Releases from urban wastewater treatment plants were included in PRTRs in Australia, Belgium (Flanders Region), Canada and Japan, and in the other reporting systems in Belgium (Flanders and Walloon regions), Finland and Japan. The source was reported both as a point and diffuse source.

In Canada, power plants exceeding 35 MW and urban wastewater treatment units > 10 000 m<sup>3</sup>/d are treated as point sources. Canada does not plan to require reporting to NPRI from agriculture, or car repair shops, but plans to continue the improvement release estimation in the National Air Emissions inventories, as well as improve the multi-media emissions inventories for POPs, as required under the Stockholm convention.

<sup>22</sup> See OECD Resource Centre for PRTR RETs: <http://www.oecd.org/env/prtr/rc>.

<sup>23</sup> P.E. = population equivalent.

**Table 14. Inclusion of selected Activities in different Inventory Systems**

4.12 a Do you compile information in your PRTR or in other reporting systems of the releases and off-site transfers from facilities within the following sectors?					Number of responses
Sector	PRTR		Other Reporting Systems		
	YES (3/5)	NO (3/6)	YES (3/5)	NO (2/5)	
Dry cleaning	Australia Belgium* Japan	Belgium* Sweden US	Belgium* Canada Finland Sweden US	Australia Japan	7
Car repair	Japan Belgium*	Australia Canada Sweden US	Belgium* Canada Finland Sweden US	Australia Japan	
Power plants < 50 MW	Australia Japan Canada US****	Sweden	Belgium Japan Canada Finland Sweden Spain US	Australia	
Pig (< 2 000 animals) and poultry (< 40 000 animals) farms	Australia Belgium* US *****	Japan Sweden	Belgium Canada Finland Sweden US	Australia Japan	
Urban wastewater treatment plants (<100 000 P.E.)	Australia Belgium* Japan Canada	Sweden	Belgium Canada Finland US	Australia Japan	
*In Belgium these activities are included in the PRTR system in Flanders but not in Walloon and Brussels regions. All activities from all regions are included in the other reporting systems. ** US: for fossil fuel combustion and meeting other reporting thresholds. *** US: only processing/production plants, not farming operations.					
4.12 b In case of NO, are you planning to do this in the future?			YES	NO	6
			Australia Sweden	Canada* Japan US	
*Canada does not plan to require reporting to NPRI from agriculture, car repair or dry cleaners. Canada plans to continue the improvement of the emissions / releases estimated as part of the National Air Emissions inventories cited above, as well as to improve the multi-media emissions inventories for POPs as required under the Stockholm convention.					
4.12 c How is the information reported?			Point source	Diffuse source	6
			Australia* Belgium** Canada *** Japan**** Spain	Australia* Belgium** Japan Sweden	
* In Australia the activities are reported either as point or diffuse sources. Car repair shops are reported neither as point nor diffuse sources. The thresholds are concerned with the use of a substance with the threshold 10 tonnes being used or the amount of fuel stored or energy used. ** Belgium Flanders Region includes dry cleaning, power plants and urban WWTPs as point sources and car repair and pig & poultry farms as diffuse sources in their PRTR. In the Walloon and Brussels regions these are reported as diffuse sources. *** In Canada the threshold for power plants for reporting as point sources is > 25MW (on PCDD/F and HCB releases) and for power plants > 10 000 BTU/h capacity must report as point sources on those criteria air contaminants for which release thresholds are exceeded. Wastewater treatment plants with an annual average discharge > 10 000 m <sup>3</sup> /d must report as point sources. **** In Japan laundries > 20 full time employees or handling one ton or more of PRTR chemicals report as point sources					



The question (4.12 d) was responded to by six countries (Australia, Belgium, Canada, Japan, Spain and the United States). A compilation of the responses is presented in Table 15. The responses to the question on estimating releases and transfers by activity sector can be summarised as follows:

### ***Dry Cleaning***

#### *NM VOC emissions to air*

It can be assumed that NMVOC emissions into the air from dry cleaning are estimated in all countries that are parties to the UNECE CLRTAP and UNFCCC conventions, as the source is included in the reporting obligations of these conventions.

Three countries out of the six that replied to this question report NMVOCs from dry cleaning to their national PRTRs. Releases from dry cleaning as a diffuse source are calculated with the help of activity data (e.g. from solvent use register, or obtained from surveys or operators) and emission factors (by using national emission factors or searching from guidebooks); also models (e.g. RAINS) can be used; the governments may carry out the calculation or outsource it.

#### *Spent solvents in off-site transfers of waste*

At least in the Belgium Flanders Region spent solvents are estimated in off-site transfers of waste by extrapolation based on sample survey sent out to representative enterprises (number of employees and economical sector). The economical sectors are regarded homogeneous concerning waste generation by enterprise and by size classification. There are no reporting thresholds. The mean of the waste production by sector and size of the enterprises is calculated and this is extrapolated to the total population. The total waste generation is calculated.

#### *Solvents in wastewater*

None of the five countries that replied to this question estimate these releases.

### ***Car Repair***

#### *Volume of waste oil or chemicals in off-site transfers of waste*

Belgium Regions Flanders and Wallonia (see dry cleaning above), as well as Spain, estimate these releases. The data is obtained from reports by the plants or calculated on the basis of data in waste statistics.

### ***Power Plants < 50 MW***

*Emissions of sulphur dioxide (SO<sub>2</sub>), nitrous oxides (NO<sub>x</sub>), non-methane volatile organic compounds (NMVOC), carbon dioxide (CO<sub>2</sub>), particulate matter size fraction < 10 micrometres (PM<sub>10</sub>), ammonia (NH<sub>3</sub>) and heavy metals*

It can be assumed that these emissions are estimated in all countries that are parties to the UNECE CLRTAP and UNFCCC conventions, as the source is included in the reporting obligations of these conventions. The data is often reported by the plants, as the reporting thresholds may concern boiler capacities as of 5 MW. In both cases the data for CO<sub>2</sub> is

calculated with methods compatible with the IPCC guidance. SO<sub>2</sub> and NO<sub>x</sub>, as well as total suspended particles (TSP) are usually included in the environmental permit reporting obligations for those operators that submit this data to the authorities. PM<sub>10</sub> emissions can be calculated from the TSP data with fraction factors available from international databases<sup>24</sup>. Heavy metals are not always included in the reporting obligations under an environmental permit; however, heavy metal and ammonia emissions can be estimated with emission factors available in the international literature<sup>25</sup>. For other releases than CO<sub>2</sub>, information of the applied combustion and abatement techniques is required in order to produce accurate estimates.

Fuel consumption data is required for the calculation of all emissions. For point sources, guidance<sup>26</sup> is available for determining the fuel consumption; for diffuse sources, fuel consumption can be obtained from the national energy balance.

In Australia, Canada and the Flanders Region the data is either received from the plants or the plants are included in the calculation of diffuse sources. The threshold for reporting in Canada is 35 MW and 400 t of fuel/year in Australia. Emission factors from AP-42 are used in Canada, from the NPI in Australia and from the IPCC in Belgium. In Canada the calculation is based on fuel sales and in Australia and Belgium on fuel consumption.

### ***Pig (< 2 000 animals) and Poultry (< 40 000 animals) Farms***

#### *Ammonia*

It can be assumed that ammonia emissions to air from pig and poultry farms are estimated in all countries that are parties to the UNECE CLRTAP convention, as the source is included in the reporting obligations of this convention, though the responses do not explicitly reveal this.

Ammonia emissions to air are estimated by Australia, Belgium (Flanders Region) and Canada. Part of the data is reported by the plants or received through inquiries. In cases where the source is treated as a diffuse source, data is calculated with livestock statistics and emission factors. Many countries also use national calculation models developed for this purpose.

#### *Waste*

Waste generation from pig and poultry farms is included as a diffuse release at least in the Belgium Flanders Region's PRTR. These waste volumes are estimated with extrapolation on the basis of a survey sampling representative enterprises (number of employees and economical sector). No reporting thresholds are applied. The mean of the waste production by sector and size of the enterprises is calculated and this is extrapolated to the total population of enterprises for each sector/size.

<sup>24</sup> Available at: <http://www.air.sk/tno/cepmeip/>

<sup>25</sup> Guidebooks such as EMEP/Corinair Emission Inventory Guidebook, NPI and AP-42 available through the OECD Resource Centre for PRTR RETs at: <http://www.oecd.org/env/prtr/rc>.

<sup>26</sup> Commission decision of 29/01/2004 establishing guidelines for the monitoring and reporting of greenhouse gas emissions pursuant to Directive 2003/87/EC of the European Parliament and of the Council available at: [http://ec.europa.eu/environment/climat/pdf/c2004\\_130\\_en.pdf](http://ec.europa.eu/environment/climat/pdf/c2004_130_en.pdf).

***Urban Wastewater Treatment Plants < 100 000 P.E.<sup>27</sup>****Nitrogen ( $N_{tot}$ ), phosphorus ( $P_{tot}$ ) and heavy metal releases to water*

It can be assumed that these releases are estimated in all countries that are parties to international marine conventions and/ or shall implement the European Union Urban Wastewater Treatment Directive 91/271/EEC.

According to the survey responses, the data are either reported by the plants based on measurements, or calculated as diffuse source releases based on statistical data and a variety of different factors.

Additional guidance for estimating releases from this sector can be found through the OECD Resource Centre for PRTR RETs<sup>28</sup>.

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<sup>27</sup> P.E. = population equivalent

<sup>28</sup> <http://www.oecd.org/env/prtr/rc>.

**Table 15. Methods used by Operators or Governments for estimating Emissions from selected Activities**

4.12d Please specify the methods used by the government/operator for emission calculation/estimation for the following sectors (4 replies)							
Sector	National definition / threshold	Media	Substance, pollutant	Description of the national method	Method from IPCC,EMEP/Corinair, AP-42, NPI...	Activity data	Comments
Dry cleaning CRF/NFR 3B (under Solvent Use)	20 empl (AUS) >20 empl (JP)	Air	NMVOC	Volume of solvent use + emission factors (statistics, registers) ) (BE/Brussels) Consultant (survey, technology, sector data) CAN National inventories by emission factors (AUS, US, UK)	NPI (AUS) NEI (US): facility studies to generate emission factors	Tonnes of clothes (AUS)	
		Waste/ Off-site transfer	Spent solvents	Waste statistics (Dangerous waste register/ waste containing solvents) (BE/Brussels) US: large facilities self report based on waste amount N/A: CAN, AUS			
		Waste-water	Solvents	Extrapolation based on sample survey (BE/Flanders) US: sewer discharges limited, not reported; direct discharges rare but captured by national reporting systems N/A: BE/Bruxelles, CAN, AUS			
Car repair	>20 empl (JP)	Waste/ Off-site transfer	Volume of waste oil or chemicals in waste	Waste statistics (Dangerous waste register/waste oil, battery, ...) (BE/Brussels and Wallonia) Data reported by the plants, calculation for diffuse sources (Spain) US: large facilities self report based on waste amount N/A: CAN, AUS			
Power plants < 50 MW	> 400 t of fuel/a (AUS) > 25 MW (CAN)	Air	SO <sub>2</sub> , NO <sub>x</sub> , NMVOC, CO <sub>2</sub> , PM <sub>10</sub> , NH <sub>3</sub> (heavy metals)	Data reported by the plants, calculation for diffuse sources (CAN, BE/Flanders) Direct measurements and other RETs (AUS) Calculation of CO <sub>2</sub> according to Spanish Real Decreto 1315/2005 US: estimated by EPA based on operating and fuel data combined with emission factors UK: estimated in the national atmospheric emission inventory	AP-42 (CAN) NPI (AUS) IPCC (BE/Wallonia)	Fuel sales (CAN) Fuel consumption (AUS, BE/Flanders, US)	Reconciled with reported data (CAN) Instead of NMVOCs total VOCs + non-CO <sub>2</sub> gases (AUS)

Pig (< 2 000 animals) and poultry (< 40 000 animals)	N/A	Air	NH <sub>3</sub>	Calculation and inquiries (CAN) National inventories by emission factors (AUS, US) Data reported by the plants, calculation for diffuse sources (Spain) National model (BE/Flanders) UK: estimated in the national atmospheric emission inventory	National emission factors (CAN, BE/Flanders) NPI (AUS) US: facility studies to generate emission factors	Livestock statistics (CAN, BE/Flanders)	
		Waste		Extrapolation based on sample survey (BE/Flanders) N/A: CAN, AUS US: waste estimates may be produced as part of episodic studies			
Urban wastewater treatment plants < 100 000 P.E.**	< 10 000 m <sup>3</sup> /d (CAN)	Water	N <sub>tot</sub> , P <sub>tot</sub> , heavy metals	Data reported by the plants, Statistical data, effluent generation rate (CAN) ( PCDD, HCB and PCB /CAN) Emission factors and measurement data (AUS) Data reported by the plants (BE/Flanders) US: Facilities self-report (flow measurement and concentration)			To be improved for Stockholm convention purposes

\* CRF = Common Reporting Format, source category in reporting to the UNFCCC,  
NFR = Nomenclature for Reporting, in reporting to the UNECE CLRTAP.

## CHAPTER 5: CONCLUSIONS AND RECOMMENDATIONS

### 5.1 Contribution of SMEs to Releases and Transfers

A driving force for this study was to provide a better insight on whether systematic inclusion of SMEs in national PRTRs would improve the current knowledge of industrial pollution as a whole. Although small and medium-sized enterprises (SMEs) may not be a considerable environmental problem if reviewed individually, they can be a significant source of pollution as a whole due to their large number.

There is no accurate data available on the relative share of SMEs' contribution to total releases of hazardous chemicals and pollutants. Nevertheless, based on the information from available international and national studies, it can be concluded that SMEs in some industrial sectors, such as food and fabricated metal production, stone and clay workshops, paper and chemicals production, may have a considerable contribution to releases to air or water, or both. In fact, based on the information collected in this study, it seems that releases and transfers from SMEs are to a large extent already included in national PRTRs as point or diffuse sources.

When comparing data on releases and transfers from SMEs, attention needs to be paid to the fact that the available statistics is presented either at the establishment or enterprise level. As many establishments can belong to a larger enterprise, releases and transfers may in some cases be overestimated, if the establishments are regarded as enterprises. Unfortunately, in most cases there are no possibilities to translate the establishment data to enterprise data.

### 5.2 Current Inclusion of SMEs in PRTRs and other Inventories

The responses received from the survey confirmed that rather than the size of an enterprise, the environmental impact determines the reporting obligation for an SME. The facility may be required to apply for an environmental permit and to report accordingly, or it is included in those activities that must report regardless of the size of a facility. Since part of SMEs fall under these categories<sup>29</sup>, they are already included in most PRTRs. On the other hand, those countries which have SMEs in their PRTRs do not have definitive means to identify the size of enterprises, since the information to do so is not normally reported.

The releases and transfers required to be reported by environmental permits may not cover all the substances that should be reported to the PRTR. However, in some countries the reporting obligation has been widened to include also the information required by PRTRs, even without any reporting thresholds.

Those releases from SMEs, which are not included as point sources in national PRTRs, have been included in other reporting systems in some OECD countries. However, it may be that there are industrial activities, especially in the service producing sector, that are not yet included in any register or inventory. For example, within the sectors (dry cleaning, car repair shops, power plants, pig and poultry farms and urban wastewater treatment plants) that were selected for a closer review in this survey, car repair shops in Australia and pig and poultry farms in Japan are not included in any reporting system.

It is likely that releases and transfers from SMEs that are reported as diffuse source under other reporting systems, are also available to national PRTRs as diffuse source.

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<sup>29</sup> These facilities exceed the thresholds for reporting.

**RECOMMENDATION:**

OECD COUNTRIES SHOULD UNDERTAKE SURVEYS TO IDENTIFY SECTORS WHERE NONE OR ONLY SOME RELEASES AND OFF-SITE TRANSFERS FROM SMEs ARE INCLUDED IN PRTRs. ENVIRONMENTAL IMPACT OF THESE RELEASES AND TRANSFERS SHOULD BE EXAMINED AND THEIR POSSIBLE INCLUSION IN PRTRs ASSESSED.

**5.3 SME Definitions**

OECD countries provide guidance for defining SMEs, but the established definitions are not based on environmental criteria. The definitions are administrative or statistical, and some of them are also legally binding. The number of employees and annual turnover are the criteria applied in most countries and in most industrial sectors.

Based on this study, it can be concluded that it is not necessary to understand, compare or harmonise the different official definitions of SMEs for collecting more complete data for PRTRs, due to the fact that the official definitions are not used as a criteria for assigning SMEs a reporting requirement.

**5.4 Current Practices in receiving Release and Transfer Data from SMEs**

Release and transfer data from SMEs are currently collected in diverse ways in OECD countries:

1. SMEs report as point sources:
  - SMEs may have a reporting obligation based on an environmental permit or a PRTR Regulation. In these cases, the release estimation technique may be determined in the environmental permit of the operator or in national regulations. It may also be that the government provides technical guidance and tools (industry guidebooks, software and calculation examples), or guidance is available in international databases<sup>31</sup>. The operator is responsible for the costs of estimating the releases and transfers.
2. If SMEs are not reporting, their releases will be included in PRTRs as diffuse source data:
  - Estimation can be carried out by industrial associations or trade organisations for their member companies. Industry may have sector specific models and other information to produce accurate information on releases. National studies or information in the international databases<sup>31</sup> may be used. The industry is responsible for the costs of estimating the releases and transfers.
  - Releases from the SMEs that are not reported as point sources can be estimated on behalf of SMEs in the context of national data systems used for calculation of national release inventories, as these data systems may include source data at facility or process level. However, as only data reported by the facility can be included as point source data in PRTRs, the results from calculation on behalf of a facility can only be included as diffuse source data. The calculation may also be based on national statistical data or on special

surveys among SMEs. National studies or information in international databases<sup>31</sup> may also be used.

- The costs of including SMEs in the calculation of diffuse sources may not increase considerably the costs incurred for the regular work on existing register/inventory systems, provided that large changes or extensions in the existing register/inventory system are not needed. However, calculation methods to be used in the inventory/register systems need to be developed and documented, unless they are already part of the existing system. In case additional surveys need to be carried out, additional resources of 3 to 24 months, or more,<sup>30</sup> maybe needed, depending on the number of SMEs to be addressed and the number of substances to be included in the calculation systems. When the calculation system has been established, the data collection procedure still needs to be updated regularly (e.g. annually or at least every fifth year).
- Estimation of releases and transfers from SMEs as diffuse source can be outsourced by the government, but it will still be responsible for the costs of this work. The total costs will largely depend on the number of SMEs and the number and type of pollutants/substances/chemicals to be included in the PRTR.

According to the survey responses, it is not possible to separate the resources needed to obtain information on releases and transfers from large enterprises and SMEs, as the size is not a factor that determines the reporting obligation. The resources needed by authorities to compile registers and/or inventories depend on how the data is acquired, e.g. on the calculation mode (point vs. diffuse source) or the reporting mode (paper vs. electronic), rather than on the facility size.

The SMEs, which are currently not reporting to national PRTRs, are probably rather numerous. For instance, in Europe the number of industrial facilities, which will need to report, may double in the next few years, when the European PRTR will be implemented. In addition, SMEs normally have limited capacity to report and they may not be well aware of their releases and transfers. Therefore, their reports may contain data, which is of lower quality than in the case when these releases and transfers would have been estimated by the government with diffuse source methodologies. If countries would like to include more SMEs in their PRTRs, they may wish to carefully consider which SMEs should report their releases and transfers to PRTRs as point sources and which ones governments should estimate as diffuse sources, since the resource requirements may differ considerably between the options where all SMEs are reporting and where the SMEs are partly treated as diffuse sources. Increasing the know-how of smaller SMEs in estimating releases and transfers, managing the related documentation and keeping records is considered as a long-term challenge.

In many countries information of total releases and transfers already exists based on inventories prepared for reporting to the international conventions (such as UNFCCC, UNECE CLRTAP, EU Water Framework Directive, IEA, Eurostat). This data can be used in PRTRs. Mandatory reporting under the environmental permits can also be connected to reporting to PRTRs.

**RECOMMENDATION:**

WHEN CONSIDERING THE INCLUSION OF ADDITIONAL RELEASES AND OFF-SITE TRANSFERS FROM SMEs IN PRTRs, ASSOCIATED COSTS SHOULD BE OPTIMISED BY DETERMINING THE MAXIMUM NUMBER OF SMEs THAT WILL BE REQUIRED TO REPORT INDIVIDUALLY AND THE REMAINING RELEASES AND TRANSFERS FROM SMEs BE INCLUDED IN PRTRs AS DIFFUSE SOURCES.

<sup>30</sup> Based on experiences from practical inventory work.



## 5.5 Identification of Partnerships

Establishment of programmes inside industry sectors to raise the awareness of SMEs of their releases and transfers are seen as useful for the purposes of the industry as a whole. In many countries this kind of activities are already in place. The work can be carried out nationally or regionally with neighbouring countries. Also international industry associations have expressed interest to contribute actively to this work. As the development of reliable release estimation techniques requires organisation of large-scale sampling and measuring, it would be beneficial if the work could be undertaken in partnership with other similar facilities. Also cost-sharing would be beneficial for the facilities as the number of substances and chemicals to be reported to PRTRs is large and the costs of measurements can be high.

When estimating releases and transfers from SMEs that do not report individually, governments could use data or estimation tools applied to the similar activity in other areas, or even in neighbouring countries. However, when applying data or tools from other areas or countries, correspondence between the activities should be verified, as only data or tools applied to similar activities can be used. The reason is that processes of especially the small- and micro-sized enterprises can sometimes be rather specific.

Countries may already have release and transfer data under other reporting systems and environmental statistics. It is beneficial for all the systems that the same data is applied in all reporting, to the extent possible. For instance, the part of SMEs that do not report as point sources, can be included in PRTRs as diffuse sources by using release data already available in inventories submitted to the United Nations' Convention on Long-Range Transboundary Air Pollution and to the Framework Convention on Climate Change. However, these Conventions require reporting of only part of the substances to be reported to PRTRs.

Also national wastewater discharge inventories<sup>31</sup> and waste statistics as top-down inventories<sup>32</sup> can be used for the estimation of some releases from SMEs as diffuse sources.

International organisations, such as IPCC<sup>33</sup> and EMEP<sup>34</sup>, maintain and develop release estimation techniques for emissions to air. Also material from the organisations<sup>35</sup> developing emission scenarios can be applied to estimation of releases and transfers from SMEs. The methodologies are mainly industrial sector-specific, but may for certain sectors include detailed methodologies for different types of installations.

### **RECOMMENDATION:**

OECD COUNTRIES SHOULD IDENTIFY SOURCES FOR WHICH CURRENTLY THERE ARE NO RELEASE ESTIMATION TECHNIQUES AVAILABLE AND SEEK CO-OPERATION WITH OTHER COUNTRIES OR INTERNATIONAL ORGANISATIONS TO FURTHER DEVELOP APPLICABLE METHODOLOGIES.

<sup>31</sup> E.g. the Technical Guidance Manual prepared by the European Chemicals Bureau contains methods to estimate wastewater discharges (<http://ecb.jrc.it/tgd/>)

<sup>32</sup> Top-down inventory = the data is estimated from aggregated national data (e.g. statistics)

<sup>33</sup> Intergovernmental Panel on Climate Change

<sup>34</sup> Co-operative programme for monitoring and evaluation of the long range transmission of air pollutants in Europe.

<sup>35</sup> IIASA (International Institute for Applied Systems Analysis, <http://www.iiasa.ac.at/>) and the European Chemicals Bureau (<http://ecb.jrc.it/tgd/>).

## 5.6 Recommended Mode of SME Inclusion in PRTRs

According to the survey responses, SMEs in the energy sector, production and processing of metals, mineral industry, chemical industry, waste and wastewater management, paper and wood production and processing, as well as manufacturing of animal and vegetable products in the food production sector, are mainly reported to PRTRs as point sources. However, it is obvious that releases from very small units in these sectors (e.g. power plants < 5 MW)<sup>36</sup> are reported as diffuse sources. SMEs are reported either as point or diffuse sources in the intensive livestock production, aquaculture and service-producing sector.

In national emission inventories, SMEs are often treated as diffuse sources for practical reasons, in order to make the work load of authorities compiling registers/inventories reasonable. In fact, authorities could decide the maximum number of point sources from which emissions must be reported individually. The rest of the emission sources are treated as diffuse sources.

SMEs having considerable impact on the environment are generally included in PRTRs as point sources, due to the reporting requirements in the environmental permits or in the PRTR reporting guidelines. The releases of SMEs not reported as point sources can easily be included in PRTRs as diffuse sources, for those substances/compounds/chemicals that are included in other inventory systems, where national total emissions are estimated.

The UNECE PRTR Protocol and the European PRTR Regulation include a legally binding obligation to collect and disseminate data of releases from diffuse sources.

### **RECOMMENDATION:**

TO COVER THE REMAINING RELEASES AND OFF-SITE TRANSFERS FROM SMEs, DIFFUSE SOURCES SHOULD BE INCLUDED IN NATIONAL PRTRs.

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<sup>36</sup> E.g. in Canada with fuel use of < 10 000 BTU/hour capacity or if emissions do not meet the threshold of the NPRI. In Australia power plants < 50 MW are reported both as point and diffuse sources (threshold was not given in the reply by Australia).

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## ANNEX 1: QUESTIONNAIRE

### QUESTIONNAIRE ON THE INCLUSION OF SMALL AND MEDIUM-SIZED ENTERPRISES IN NATIONAL PRTRs

The OECD Task Force on PRTRs decided at its 7<sup>th</sup> meeting on 21-23 June 2004 to include a scoping study on SMEs in the 2005-2008 work programme. Further, it was decided at the 9<sup>th</sup> meeting of the Task Force, 21-23 March 2006, to undertake a survey on the inclusion of SMEs in the national PRTRs.

The purpose of this questionnaire is to collect relevant information for the scoping study on SMEs from the OECD member countries. The questionnaire is sent to members of the Task Force on PRTRs.

Any other comments, experiences, concerns and thoughts related to the inclusion of SMEs in PRTRs. Space for your additional views has been reserved after each group of questions.

#### SCHEDULE FOR THE SURVEY

The survey is carried out in November 2006 and the responses from member countries will be analysed and summarised in the scoping study report which will be delivered to the OECD Task Force on PRTRs by mid 2007.

#### CONTACT INFORMATION

Please provide your contact information, since in addition to your written response we may need to interview you by telephone to get your views on certain specific questions.

<i>Your name:</i>
<i>Your organisation:</i>
<i>Your country:</i>
<i>Your e-mail address:</i>
<i>Your telephone number:</i>

**1. DEFINITION OF SMEs IN YOUR COUNTRY**

1.1 Do you have a definition for SMEs in your country?

- Yes  
 No  
 The development of the definition is in progress

1.2 Is the definition legally binding?

- Yes  
 No

1.3 What are the thresholds for SMEs in your country for each of the listed sector:

Sector	Total number of employees: e.g. 250 employees	Number of employee hours worked per year e.g. 2 000 h	Annual turnover e.g. € 50 million	Annual balance-sheet total e.g. € 40 million	Production volume e.g. 20 tonnes per day	Other Please, give the threshold
Energy sector						
Production and processing of metals						
Mineral industry						
Chemical industry						
Waste and wastewater management						
Paper and wood production and processing						
Intensive livestock production and aquaculture						
Animal and vegetable products from the food and beverage sector						
Service-producing sector (e.g. dry cleaners, car repair shops)						
Other activities						
Please, specify:						

1.4 Do you have other kind of guidance for defining SMEs?

- No  
 Yes, please specify

1.5 Additional observations on the definition of SMEs



**2. GENERAL QUESTIONS ON SMEs and PRTRs**

2.1 Has your country established a national PRTR?

- Yes  
 No  
 The work is underway

2.2 Are SMEs included in your national PRTR?

- Yes  
 No  
 The work is underway

2.3 Please, tick with **x** in the table below both those industrial branches of SMEs that are included in the national PRTR and those that are currently included in different national emission inventories:

Sector	PRTR	Air emission inventories	Wastewater inventories	Waste reporting
Energy sector				
Production and processing of metals				
Mineral industry				
Chemical industry				
Waste and wastewater management				
Paper and wood production and processing				
Intensive livestock production and aquaculture				
Animal and vegetable products from the food and beverage sector				
Service-producing sector (e.g. dry cleaners, car repair shops)				
Other activities, please, specify:				

2.4 In case the SMEs are not included in the PRTR, does your country have any plans to include them?

- Yes  
 No

In case you would like to provide more information about specific studies on inclusion of SMEs in PRTRs, please, provide more details or references under point 2.8.

2.5 Can you give an estimate of resources needed for the PRTR agency for obtaining the information of releases and transfers from the SMEs in your PRTR?

- Annual financial resources per capita (please include the monetary unit) \_\_\_\_\_  
 Annual working hours \_\_\_\_\_

2.6 How do you get information on the SMEs that are included in the reporting? (you may tick several sources)

- from municipal authorities  
 from trade register  
 from national statistics  
 from trade organizations  
 by inquiries to the SMEs  
 other; please, specify: \_\_\_\_\_

2.7 Which reporting mode do you have for the SMEs?

- as diffuse source
- as point source
- as point/diffuse source depending on the industrial branch in question.

Please, tick with **x** each of the listed sector in the table below indicating whether the SME sector is reported as a point or diffuse source.

Sector	Point source	Diffuse source
Energy sector		
Production and processing of metals		
Mineral industry		
Chemical industry		
Waste and wastewater management		
Paper and wood production and processing		
Intensive livestock production and aquaculture		
Animal and vegetable products from the food and beverage sector		
Service-producing sector (e.g. dry cleaners, car repair shops)		
Other activities, please specify:		

2.8 Other general observations on the inclusion of SMEs in PRTRs

**3. LEGAL BACKGROUND FOR REPORTING**

3.1 Are there any legal obligations in your country for an SME to report releases and/or transfers to the national PRTR system?

- Yes
- No

3.2 Specification of the legal background

#### 4. REPORTING OF EMISSIONS FROM SMEs TO THE NATIONAL PRTR

4.1 Is the reporting on SMEs to the national PRTR

- mandatory
- voluntary
- annual
- other frequency, please specify:

4.2 In case the emission data are delivered by the SMEs themselves, to whom do the SMEs send their emission reports?

- the PRTR agency
- the supervising authority
- other; please specify:

For which SME sectors this might be the case?

4.3 In case the emission data are estimated on behalf of the SMEs by authorities, are the data based on

- statistical data
- emission factors
- other; please specify:

For which SME sectors this might be the case?

4.4 Does the reporting on SMEs to PRTR cover:

- releases to air
- releases to water
- releases to soil
- transfers to wastewater treatment plants
- transfers of waste off-site for treatment

4.5 Is the reporting on off-site waste transfers from SMEs to the national PRTR

- chemical specific
- waste specific

4.6 Are there chemical specific reporting thresholds for SMEs in the national PRTR?

- yes
- no

4.7 Are the chemical specific reporting thresholds the same for SMEs as for large installations?

- yes
- no, please fill in the table under point 4.10

**4.8 Give an estimate of the approximate share of emissions reported as point sources as % of all emissions from SMEs that are included in your national PRTR. As this may differ between the different releases, you are invited to complete the table for each relevant chemical. If more than one table is needed, please provide the additional responses in Annex1.**

Sector	Point source (%)	Percentage unknown
Energy sector		<input type="checkbox"/>
Production and processing of metals		<input type="checkbox"/>
Mineral industry		<input type="checkbox"/>
Chemical industry		<input type="checkbox"/>
Waste and wastewater management		<input type="checkbox"/>
Paper and wood production and processing		<input type="checkbox"/>
Intensive livestock production and aquaculture		<input type="checkbox"/>
Animal and vegetable products from the food and beverage sector		<input type="checkbox"/>
Service-producing sector (e.g. dry cleaners, car repair shops)		<input type="checkbox"/>
Other activities, please specify:		<input type="checkbox"/>
		<input type="checkbox"/>
		<input type="checkbox"/>
		<input type="checkbox"/>

**4.9 Which chemicals, from which sources and to which destination are covered in the reporting of SMEs? Indicate the destination in the cells below by the following letters: A = air, W = water, S = soil, P = wastewater treatment plant.**

CAS-number	Substance	Energy sector	Production and processing of metals	Mineral industry	Chemical industry	Waste and wastewater management	Paper and wood production and processing	Intensive livestock production and aquaculture	Animal and vegetable products from the food and beverage sector	Service-producing sector	Other activities
	Methane (CH4)										
	Carbon monoxide (CO)										
	Carbon dioxide (CO2)										
	Hydro-fluorocarbons (HFCs)										
	Nitrous oxide (N2O)										
	Ammonia (NH3)										
	Non-methane volatile organic compounds (NMVOC)										
	Nitrogen oxides (NOx/NO2)										
	Perfluorocarbons (PFCs)										
	Sulphur hexafluoride (SF6)										
	Sulphur oxides (SOx/SO2)										
	Hydrochlorofluorocarbons (HCFCs)										
	Chlorofluorocarbons (CFCs)										
	Halons										
	Arsenic and compounds (as As)										
	Cadmium and compounds (as Cd)										
	Chromium and compounds(as Cr)										
	Copper and compounds (as Cu)										
	Mercury and compounds (as Hg)										
	Nickel and compounds (as Ni)										
	Lead and compounds (as Pb)										
	Zinc and compounds (as Zn)										
	Aldrin										
	Chlordane										
	Chlordecone										
	DDT										
	1,2-dichloroethane (EDC)										
	Dichloromethane (DCM)										
	Dieldrin										
	Endrin										
	Heptachlor										
	Hexachlorobenzene (HCB)										
	1,2,3,4,5, 6 -hexachlorocyclohexane (HCH)										
	Lindane										
	Mirex										
	PCDD + PCDF (dioxins + furans) (as Teq)										
	Pentachlorobenzene										
	Pentachlorophenol (PCP)										
	Polychlorinated biphenyls (PCBs)										
	Tetrachloroethylene (PER)										
	Tetrachloromethane (TCM)										
	Trichlorobenzenes (TCBs) (all isomers)										
	1,1,1-trichloroethane										
	1,1,2,2-tetrachloroethane										
	Trichloroethylene										
	Trichloromethane										
	Toxaphene										
	Vinyl chloride										
	Anthracene										
	Benzene										
	Ethylene oxide										
	Naphthalene										
	Di-(2-ethyl hexyl) phthalate (DEHP)										
	Polycyclic aromatic hydrocarbons (PAHs)										
	Chlorine and inorganic compounds (as HCl)										
	Asbestos										
	Fluorine and inorganic compounds (as HF)										
	Hydrogen cyanide (HCN)										
	Particulate matter (PM10)										
	Hexabromobiphenyl										
	Other, please specify										

**4.10 In case there are chemical specific reporting thresholds for reporting on SMEs, please give the thresholds (as kg/a) in the table below. (The list presented below is taken from Annex II of the Regulation (EC) No 166/2006 of the European Parliament and the Council of 18 January 2006 and you are invited to stretch the list according to your national substance list.)**

CAS-nr	Pollutant	Threshold for releases		
		To air (kg/a)	To water (kg/a)	To soil (kg/a)
	Methane (CH4)			
	Carbon monoxide (CO)			
	Carbon dioxide (CO2)			
	Hydro-fluorocarbons (HFCs)			
	Nitrous oxide (N2O)			
	Ammonia (NH3)			
	Non-methane volatile organic compounds (NMVOC)			
	Nitrogen oxides (NOx/NO2)			
	Perfluorocarbons (PFCs)			
	Sulphur hexafluoride (SF6)			
	Sulphur oxides (SOx/SO2)			
	Hydrochlorofluorocarbons (HCFCs)			
	Chlorofluorocarbons (CFCs)			
	Halons			
	Arsenic and compounds (as As)			
	Cadmium and compounds (as Cd)			
	Chromium and compounds(as Cr)			
	Copper and compounds (as Cu)			
	Mercury and compounds (as Hg)			
	Nickel and compounds (as Ni)			
	Lead and compounds (as Pb)			
	Zinc and compounds (as Zn)			
	Aldrin			
	Chlordane			
	Chlordecone			
	DDT			
	1,2-dichloroethane (EDC)			
	Dichloromethane (DCM)			
	Dieldrin			
	Endrin			
	Heptachlor			
	Hexachlorobenzene (HCB)			
	1,2,3,4,5, 6 -hexachlorocyclohexane (HCH)			
	Lindane			
	Mirex			
	PCDD + PCDF (dioxins + furans) (as Teq)			
	Pentachlorobenzene			
	Pentachlorophenol (PCP)			
	Polychlorinated biphenyls (PCBs)			
	Tetrachloroethylene (PER)			
	Tetrachloromethane (TCM)			
	Trichlorobenzenes (TCBs) (all isomers)			
	1,1,1-trichloroethane			
	1,1,2,2-tetrachloroethane			
	Trichloroethylene			
	Trichloromethane			
	Toxaphene			
	Vinyl chloride			
	Anthracene			
	Benzene			
	Ethylene oxide			
	Naphthalene			
	Di-(2-ethyl hexyl) phthalate (DEHP)			
	Polycyclic aromatic hydrocarbons (PAHs)			
	Chlorine and inorganic compounds (as HCl)			
	Asbestos			
	Fluorine and inorganic compounds (as HF)			
	Hydrogen cyanide (HCN)			
	Particulate matter (PM10)			
	Hexabromobiphenyl			
	Other, please specify			

4.11 Additional observations on reporting

[Empty box for reporting observations]



## 5. SUPPORTING MATERIAL AND TOOLS

5.1 Does your government provide technical support to the SMEs for reporting to the PRTR?

Guidance manuals / industry handbooks

- General guidance on reporting
- General guidance on the estimation of releases
- Sector specific guidance on release estimation techniques
  - Energy sector
  - Production and processing of metals
  - Mineral industry
  - Chemical industry
  - Waste and wastewater management
  - Paper and wood production and processing
  - Intensive livestock production and aquaculture
  - Animal and vegetable products from the food and beverage sector
  - Service-producing sector (e.g. dry cleaners, car repair shops)
  - Other activities, please specify

Is the information available

- on a website
- as published material
- on request
- other, please specify

Does your government provide any personal assistance to the SMEs for their reporting?

- Local technical assistance centers
- Plant visits
- Telephone service
- Other assistance; please, specify:

Does your government organize

- Demonstration programmes, seminars or workshops. Specify the overall subject of these activities. How often and for which industries these activities are organized?
- Other assistance; please specify:

5.2 Does your government provide subsidies or other kind of financial support to the SMEs for their reporting to the PRTR?

- subsidies
- other kind of financial support; please specify:

5.3 Do the trade or industrial organizations/associations provide support to their SME members for reporting on releases and transfers to the PRTR?

- No
- Yes, please specify:

5.4 Is there co-operation between the enterprises inside the industrial branches?

- No
- Yes, please specify:

5.5 Is there other kind of networking?

- No
- Yes, please specify:

5.6 In case the SME has an environmental permit, the release estimation technique may be determined in the permit or in the attached monitoring programme.

For which industrial sectors and releases this might be the case?

Sector	The release estimation technique is determined in the permit/monitoring programme for the following substances
Energy sector	
Production and processing of metals	
Mineral industry	
Chemical industry	
Waste and wastewater management	
Paper and wood production and processing	
Intensive livestock production and aquaculture	
Animal and vegetable products from the food and beverage sector	
Service-producing sector (e.g. dry cleaners, car repair shops)	
Other activities, please specify:	

5.7 Additional observations on material and tools

**6. PROPOSED ACTIVITIES**

**6.1 You are invited to propose work items and activities for the OECD to support member countries to obtain better information on releases and transfers from SMEs for national PRTRs.**

**7. FURTHER VIEWS ON THE ROLE OF SMEs IN NATIONAL PRTRs**

You are invited to give your additional views below.

**APPENDIX 1 of the Questionnaire**

Give an estimate of the approximate share of emissions reported as point sources as % of all emissions from SMEs that are included in your national PRTR. As this may differ between the different releases, you are invited to complete the table for each relevant chemical.

Sector	Point source (%)	Percentage unknown
Energy sector		<input type="checkbox"/>
Production and processing of metals		<input type="checkbox"/>
Mineral industry		<input type="checkbox"/>
Chemical industry		<input type="checkbox"/>
Waste and wastewater management		<input type="checkbox"/>
Paper and wood production and processing		<input type="checkbox"/>
Intensive livestock production and aquaculture		<input type="checkbox"/>
Animal and vegetable products from the food and beverage sector		<input type="checkbox"/>
Service-producing sector (e.g. dry cleaners, car repair shops)		<input type="checkbox"/>
Other activities, please specify:		<input type="checkbox"/>

## ANNEX 2: ADDITIONAL QUESTION

### QUESTIONNAIRE ON THE INCLUSION OF SMALL AND MEDIUM-SIZED ENTERPRISES IN NATIONAL PRTRs

The OECD Task Force on PRTRs decided at its 7<sup>th</sup> meeting on 21-23 June 2004 to include a scoping study on SMEs in the 2005-2008 work programme. Further, it was decided at the 9<sup>th</sup> meeting of the Task Force, 21-23 March 2006, to undertake a survey on the inclusion of SMEs in the national PRTRs. At the 10<sup>th</sup> meeting of the Task Force, February 2007, it was decided to resend the questionnaire, due to the fact that only a limited number of replies were received thus far, and amend the form with an additional question.

The purpose of this questionnaire is to collect relevant information for the scoping study on SMEs from the OECD member countries. The questionnaire is sent to members of the Task Force on PRTRs. However, if you are not the right person to respond to this questionnaire, please kindly forward it to the correct recipient.

We would also appreciate any other comments, experiences, concerns and thoughts related to the inclusion of SMEs in PRTRs. Space for your additional views has been reserved after each group of questions.

*The original questionnaire (Annex 1) is recirculated due to the limited number of responses received during the first survey carried out in November 2006.*

*An additional question (number 4.12a-d) has been added to retrieve more detailed information on the RETs applied to certain activities. In case you have already replied to this questionnaire during the first round, you are only asked to reply to the new question No. 4.12 (a-d).*

#### SCHEDULE FOR THE SURVEY

The survey is carried out in April 2007 and the responses from member countries will be analysed and summarised in the scoping study report, which will be delivered to the OECD Task Force on PRTRs by mid 2007.

#### CONTACT INFORMATION

Please provide your contact information, since in addition to your written response we may need to interview you by telephone to get your views on certain specific questions.

<b>Your name:</b>
<b>Your organisation:</b>
<b>Your country:</b>
<b>Your e-mail address:</b>
<b>Your telephone number:</b>

4.12a Do you compile information in your PRTR or in other reporting systems of the releases and off-site transfers from facilities within the following sectors (please, tick with "X")				
Sector	PRTR		OTHER REPORTING SYSTEM	
	YES	NO	YES	NO
Dry cleaning				
Car repair				
Power plants < 50 MW*				
Pig (< 2 000 animals) and poultry (<40 000 animals) farms *				
Urban wastewater treatment plants < 100 000 P.E*				

\* The aim of the questions 4.12a-d is to collect information of how the OECD countries estimate and report emissions from SMEs under the selected industry branches. The given thresholds refer to the size of activities that are under the scope of this study. Countries are invited to provide their national thresholds under questions 4.12c and 4.12d. The information of the various thresholds applied in the OECD countries for SMEs will be documented in the final report on SMEs.

4.12b In case of NO, are you planning to do this in the future

- YES  
 NO

4.12c How is the information reported?

Sector	Reported as a point source If you have a national threshold for reporting these activities as point sources (e.g. > 5MW for power plants), please indicate also this threshold below.	Reported as a diffuse source
Dry cleaning		
Car repair		
Power plants < 50 MW		
Pig (< 2 000 animals) and poultry (<40,000 animals) farms		
Urban wastewater treatment plants < 100 000 P.E		

This is difficult to answer but, where there are data reported the data are figures based on Sweden as whole and estimated with emission factors and activity data.

**4.12d Please specify the methods used by the government/operator for emission calculation/estimation for the following sectors**

(\* Other country specific capacity thresholds could be relevant and should be indicated)

<i>Sector</i>	Definition of the sector (e.g. national threshold)	Media	Substance, pollutant	If a national method/emission factor was used, please, give description of the method and give the national emission factor (for WWTPs indicate also the codes of CEN or ISO standards used in the measurements)	If the method is from one of the following guidebooks, please indicate from which: IPCC, EMEP/Corinair, AP-42, NPI, Other (which, please describe)	Activity data (please describe, e.g. fuel consumption, production volume, animal number)	Additional data and comments
Dry cleaning CRF/NFR* 3B (under Solvent Use)							
Car repair							
Power plants < 50 MW (CRF/NFR 1A2 and 1A4 under Energy)**							
Pig (< 2 000 animals) and poultry (< 40 000 animals) CRF/NFR 4B8 and 4B9 under Agriculture**							
Sector							Additional data and comments
Urban wastewater treatment plants < 100 000 P.E**							

\* CRF = Common Reporting Format, source category in reporting to the UNFCCC, NFR = Nomenclature for Reporting, source category in reporting to the UNECE CLRTAP.  
NPI = Australian PRTR



### ANNEX 3: SME DEFINITIONS

SME Definitions in OECD Countries (according to information from the responses to the questionnaire, and from the literature).

#### *Australia*

According to the Australian Bureau of Statistics (ABS) the definition for SMEs' includes small enterprises that employ less than 20 people and medium-sized enterprises that employ more than 20 but less than 200 employees.

#### *Canada*

In Canada, the threshold for an enterprise regarded as an SME is 100 employees for goods-producing small firms and 50 employees for service-producing small firms. Medium-sized enterprises have up to 499 employees. Micro enterprises are defined as firms that have fewer than five employees.

#### *Czech Republic*

The definition for SMEs in the Czech Republic equals that of the EU<sup>37</sup>.

#### *Denmark*

In Denmark the threshold for an SME is less than 250 employees or a turnover of 32 million euros or an annual balance sheet total of 15 million euros. The definition for SMEs in the Danish Account Act (Årsregnskabsloven, 2003) corresponds to the European Union Commission Recommendation as well as to the Fourth Council Directive 78/660/EEC of 25 July 1978 based on Article 54 (3) (g) of the Treaty, regarding the annual accounts of certain types of companies, for the threshold of the annual turnover and balance sheet.

#### *European Union*

In the European Union, Commission Recommendation 2003/361/EC Article 2 of the Annex provides guidance for defining the thresholds for staff headcount and financial ceilings. According to the definition, enterprises employing less than 250 persons or having an annual turnover not exceeding 50 million euros, and/or an annual balance sheet total not exceeding 43 million euros, are regarded as SMEs.

Furthermore, within the SME category, the threshold between the small and medium-sized enterprises is set to an employee number of 50 persons or an annual turnover and/or annual balance sheet total not exceeding 10 million euros. According to the determination, a micro-enterprise employs fewer than 10 persons having an annual turnover and/or annual balance sheet total not exceeding 2 million euros.

#### *Finland*

The definition for SMEs in Finland equals that of the EU.

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<sup>37</sup> EC (2003), Commission Recommendation of 6 May 2003 concerning the definition of micro, small and medium-sized enterprises (2003/361/EC), OJ L 124: 36-41 (20.5.2003).

*France*

The definition for SMEs in France equals that of the EU.

*Hungary*

The Hungarian definition for SMEs equals that of the EU.

*Japan*

In Japan, the threshold for an enterprise regarded as an SME is 50 employees for the retail trade sector, for the wholesale trade and service sector 100 employees and for the manufacturing industry and other sectors the threshold is 300 employees.

*Norway*

SMEs in Norway are classified according to the threshold of 50 employees. The inclusion of a facility into the Norwegian PRTR system is based upon the need of a permit to perform the polluting activities of the facility, regardless of the size of the facility. The inclusion of an enterprise into the PRTR system is solely based on the potential pollution from this enterprise.

*Poland*

In Poland work to select the criteria and to develop the official SME definition is in progress (as assumptions, the threshold for a small enterprise would be 50 employees and for a medium-sized enterprise 250 employees).

*Slovak Republic*

In the Slovak Republic small enterprises are those having 1-24 employees and medium-sized those having 25-500 employees.

*Spain*

The definition in Spain equals to that of the EU.

*Sweden*

The definition in Sweden equals to that of the EU.

*United Kingdom*

The Department of Trade and Industry in the UK uses definition criteria of 0-9 employees to micro sized enterprises, 0-49 employees to small firms (the definition includes micro enterprises), 50-249 employees to medium firms and over 250 employees to large firms. However, in practice, schemes, which are nominally targeted at small firms, adopt a variety of working definitions depending on their particular objectives.

*United States*

The United States do not categorize SMEs into small, medium or micro sized enterprises. The Small Business Administration (SBA) defines an SME as an enterprise that is independently owned and operated and which is not dominant in its field of operation.

## SME Definitions in selected non-OECD Countries

Country	Employee thresholds	Financial thresholds	Comments
Albania	Small: 10-40 Medium: 50-250		
Azerbaijan			Definition of small and medium enterprises varies between sectors
Belarus			Definition small enterprises varies between sectors
Brunei	Small: <10 Medium: 10-100		
Bulgaria	Small: <50	Small: balance sheet maximum BGL 20 million	
Estonia	Small: <80	Small: turnover <EEK 15 million	
Indonesia		Maximum net worth (excluding land and building): 200 million Rupiahs or Maximum sales: 1 billion Rupiahs	The Undang-Undang (Regulation) No 9 Tabun 1995 definition of small businesses also requires that businesses are owned by Indonesian citizens and are independent
Kazakhstan			Definition small enterprises varies between sectors
Kyrgyzstan			Definition of small and medium enterprises varies between sectors
Latvia	Small: <25	Small: turnover < Lats 200,000 And Balance sheet total < Lats 70,000	
Lithuania	Small: <50	Small: turnover < litas 500,000	
The former Yugoslav Republic of Macedonia	Small: <50	Small: turnover < MD 8,000 or balance sheet total < MD 6,000	Both employee and financial threshold must be met
Malaysia	Small: ≤50 Medium: 51-150	Small: annual sales turnover: <RM10 million Medium: Annual sales turnover: RM10 million - RM25 million	Small and medium industries (SMIs) definition incorporated under the Companies Act 1965: companies involved in the manufacturing sector or companies providing manufacturing related services. Companies must have at least 70% of their shareholding held by Malaysians
Moldova	Small: 20-75		
Philippines	Small: 10-99 Medium: 100-199	Small: 1.5 – 15 million pesos Medium: 15 – 60 million pesos	In the Philippines, SMEs are defined as business activities or enterprises engaged in industry, agri business and/or services whether a single proprietorship , a cooperative, a partnership or a corporation with a value of total assets inclusive of those arising from loans but exclusive of the land on which the office, plant and equipment of a particular business entity are situated.

Romania	Small: 1-20 Medium: 21-200	Small: turnover LEI 10 million – 2 billion Medium: LEI 10 million – 2 billion	Both criteria thresholds must be met.
Russian Federation			Definition of small enterprises varies between sectors
Singapore	≤200	Fixed productive assets: ≤\$15 million	At least 30% locally owned
Slovenia	Small: 1-50 in industry, mining and construction		Small enterprises also include craft cooperatives and individuals carrying out business activities
South Africa	20-250		Small or medium enterprise which is a formally registered business
Tajikistan			Definition of small enterprises varies between sectors
Thailand			No generally agreed definition of SMEs but each organization has a definition for convenience in their work.
Ukraine			Definition of small enterprises varies between sectors
Uzbekistan	Small: <300 Medium: 300-1,000		
Vietnam	<500	Assets: <VND 10 billion	The definition is used by researchers and economists for studies, however, there is no specific standard regulation on definition.